

# Town of Arlington Office of the Town Manager

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#### **MEMORANDUM**

DATE: February 12, 2011

TO: Budget & Revenue Task Force Members

**SUBJECT:** Information Packet

Please find the attached information in regard to Monday's meeting of the Budget and Revenue Taskforce. The information attached is as follows:

- Overall Budget Summary This document provides a snapshot summary of the FY
   2012 budget as will be proposed in the Town Manager's Financial Plan.
- Town/School Breakdown Comparison This document demonstrates the shift in the Town/School funding split between FY 2005 and the present.
- Five Year Plan 11/30/2010 This is baseline scenario as agreed upon by the Long Range Planning Committee in the fall of 2010.
- FY 2012 Deficit Tracking Document This document illustrates the changes from the 11/30/2010 baseline Five year scenario leading to the 2/9/2011 document.
- Five Year Plan 2/9/2011 (Deficit) This document represents a status quo budget for FY 2012 based upon revenues and expenses as currently projected.
- Five Year Plan 2/9/2011 (Balanced) This document presents the Five Year Plan as projected based upon the FY 2012 budget as will be proposed in the Town Manager's Financial Plan.
- FY 2012 Cherry Sheet FY 2012 Local Aid Estimates based upon Governor's proposal.
- Chart Demonstrating Arlington's decreasing allotment of total state aid.
- Chart Demonstrating Arlington's cumulative state aid change since FY 2002 vs. all communities.

- Chart As presented to Governor's Director of Local Policy, comparing Arlington's state aid decreases to other communities, using excess levy capacity and Municipal Revenue Growth Factor (MRGF) as filters.
- Chart As prepared by Representative Will Brownsberger demonstrating Arlington's decreasing state aid since 2002.
- Governor's FY 2012 Proposals Document as distributed at MMA Annual Meeting which describes Governor Patrick's Local Aid proposals, as well as his municipal health insurance proposal.
- Governor's Municipal Relief Submission Text of legislation as filed by Governor Patrick, including the Governor's municipal health insurance proposal.
- News Articles Series of news articles from local media, dealing with Speaker Deleo's comments on municipal health insurance reform, and Governor Patrick's municipal health insurance reform proposal.

Brian F. Sullivan Town Manager

## **Overall Budget Summary**

			Change	
	FY2011	FY2012	\$	%
Revenue				
Property Tax	\$ 85,958,974	\$ 88,587,262	\$ 2,628,288	3.1%
Local Receipts	\$ 8,820,707	\$ 8,910,000	\$ 89,293	1.0%
State Aid	\$ 13,576,740	\$ 13,341,134	\$ (235,606)	-1.7%
School Construction Aid	\$ 2,531,085	\$ 2,531,085	\$ -	0.0%
IDEA & SFSF Funds	\$ 489,705	\$ -	\$ (489,705)	-100.0%
Free Cash	\$ 582,051	\$ 385,249	\$ (196,802)	-33.8%
Other Funds	\$ 2,080,000	\$ 200,000	\$ (1,880,000)	-90.4%
TOTAL REVENUES	\$ 114,039,262	\$ 113,954,730	\$ (84,532)	-0.1%
Expenditures				
Municipal Departments	\$ 27,815,520	\$ 26,923,164	\$ (892,356)	-3.2%
School Department (includes IDEA funds above)	\$ 39,081,156	\$ 38,516,006	\$ (565,150)	-1.4%
Minuteman School	\$ 2,739,795	\$ 2,352,988	\$ (386,807)	-14.1%
Non-Departmental (Healthcare & Pensions)	\$ 26,375,704	\$ 27,351,086	\$ 975,382	3.7%
Capital	\$ 7,974,393	\$ 8,448,540	\$ 474,147	5.9%
MWRA Debt Shift	\$ 5,593,112	\$ 5,593,112	\$ -	0.0%
Warrant Articles	\$ 567,465	\$ 609,090	\$ 41,625	7.3%
TOTAL EXPENDITURES	\$ 110,147,146	\$ 109,793,986	\$ (353,160)	-0.3%
Non-Appropriated Expenses	\$ 3,892,117	\$ 4,160,744	\$ 268,628	6.9%
Surplus/(Deficit)	\$ (0)	\$ -	-	0.0%

FY 09 Town/School Split           Town         \$27,673,173         42.34%           School         \$37,678,871         57.66%           FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         \$8.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           \$38,516,006         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same	FY 05 - FY 09 - FY	/ 11 - FY 12 - Town/School Break	down Comparison	
Town         \$24,673,338         43.32%           School         \$32,288,213         56.68%           FY 09 Town/School Split           Town         \$27,673,173         42.34%           School         \$37,678,871         57.66%           FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902 <td cols<="" td=""><td></td><td></td><td></td></td>	<td></td> <td></td> <td></td>			
School         \$32,288,213         56.68%           FY 09 Town/School Split           Town         \$27,673,173         42.34%           School         \$37,678,871         57.66%           FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$38,516,006         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902	FY 05	Town/School Split		
FY 09 Town/School Split  Town \$27,673,173 42.34% School \$37,678,871 57.66%  FY 11 Town/School Split*			43.32%	
Town         \$27,673,173         42.34%           School         \$37,678,871         57.66%           FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11         \$786,902	School	\$32,288,213	56.68%	
Town         \$27,673,173         42.34%           School         \$37,678,871         57.66%           FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11         \$786,902	<b>T</b> V 00 1	- (0.1 10.15)		
School       \$37,678,871       57.66%         FY 11 Town/School Split*       % Breakdown         Town       \$27,815,520       41.89%         School       \$38,591,451       58.11%         FY 12 Town/School Split - Same % as FY 09         School       \$37,729,104       57.66%         FY 12 Town/School Split - Same % As FY 11       % Breakdown         Town       \$27,412,468       41.89%         School       \$38,026,702       58.11%         FY 12 Town/School Split - Proposed       % Breakdown         Town       \$26,923,164       41.14%         School       \$38,516,006       58.86%         Difference         FY 12 Proposed       FY 12 - Same % as FY 05       \$1,422,320         **       \$1,422,320         Difference         FY 12 Proposed       FY 12 - Same % as FY 09       \$38,516,006       \$37,729,104       \$786,902         Difference         FY 12 - Proposed       FY 12 - Same % as FY 11	·		42.240/	
FY 11 Town/School Split*         % Breakdown           Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11         \$786,902				
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Town         \$27,815,520         41.89%           School         \$38,591,451         58.11%           FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05           \$38,516,006         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902           PY 12 - Proposed         FY 12 - Same % as FY 11	FY 11 T	own/School Split*	% Breakdown	
School       \$38,591,451       58.11%         FY 12 Town/School Split - Same % as FY 09         Town       \$27,710,066       42.34%         School       \$37,729,104       57.66%         FY 12 Town/School Split - Same % As FY 11       % Breakdown         Town       \$27,412,468       41.89%         School       \$38,026,702       58.11%         FY 12 Town/School Split - Proposed       % Breakdown         Town       \$26,923,164       41.14%         School       \$38,516,006       58.86%         Difference         FY 12 Proposed       FY 12 - Same % as FY 05       \$38,516,006       \$1,422,320         Difference         FY 12 Proposed       FY 12 - Same % as FY 09       \$38,516,006       \$37,729,104       \$786,902         Difference         FY 12 - Proposed       FY 12 - Same % as FY 11       \$786,902			41.89%	
FY 12 Town/School Split - Same % as FY 09           Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11         FY 12 - Same % as FY 11			58.11%	
Town         \$27,710,066         42.34%           School         \$37,729,104         57.66%           FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11		· · ·		
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FY 12 Town/School Split - Same % As FY 11         % Breakdown           Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           \$38,516,006         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902           Difference         FY 12 - Proposed         FY 12 - Same % as FY 11	Town	\$27,710,066	42.34%	
Town         \$27,412,468         41.89%           School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05           \$38,516,006         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11	School	\$37,729,104	57.66%	
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School         \$38,026,702         58.11%           FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           \$38,516,006         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$786,902           Difference         FY 12 - Proposed         FY 12 - Same % as FY 11	FY 12 Town/School S	Split - Same % As FY 11	% Breakdown	
FY 12 Town/School Split - Proposed         % Breakdown           Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11	Town	\$27,412,468	41.89%	
Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11	School	\$38,026,702	58.11%	
Town         \$26,923,164         41.14%           School         \$38,516,006         58.86%           Difference           FY 12 Proposed         FY 12 - Same % as FY 05         \$37,093,686         \$1,422,320           Difference           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           Difference           FY 12 - Proposed         FY 12 - Same % as FY 11				
Difference         FY 12 Proposed         FY 12 - Same % as FY 05         \$38,516,006         \$37,093,686         \$1,422,320           FY 12 Proposed         FY 12 - Same % as FY 09         \$38,516,006         \$37,729,104         \$786,902           FY 12 - Proposed         FY 12 - Same % as FY 11         FY 12 - Same % as FY 11	FY 12 Town	<u> /School Split - Proposed</u>	% Breakdown	
Difference         FY 12 Proposed       FY 12 - Same % as FY 05         \$38,516,006       \$37,093,686         \$1,422,320         Difference         FY 12 Proposed       FY 12 - Same % as FY 09         \$38,516,006       \$37,729,104         \$786,902         Difference         FY 12 - Proposed         FY 12 - Same % as FY 11	Town	\$26,923,164	41.14%	
FY 12 Proposed \$38,516,006  Difference FY 12 Proposed \$38,516,006  FY 12 - Same % as FY 05 \$37,093,686  S1,422,320  Difference FY 12 - Same % as FY 09 \$38,516,006  Difference FY 12 - Proposed FY 12 - Same % as FY 11	School	\$38,516,006	58.86%	
FY 12 Proposed \$38,516,006  Difference FY 12 Proposed \$38,516,006  FY 12 - Same % as FY 05 \$37,093,686  S1,422,320  Difference FY 12 - Same % as FY 09 \$38,516,006  Difference FY 12 - Proposed FY 12 - Same % as FY 11		-		
\$38,516,006 \$37,093,686 <b>\$1,422,320</b> Difference FY 12 Proposed \$38,516,006 \$7 12 - Same % as FY 09 \$38,516,006 \$37,729,104 \$786,902  Difference FY 12 - Proposed FY 12 - Same % as FY 11	_	<u> </u>		
Difference FY 12 Proposed FY 12 - Same % as FY 09 \$38,516,006 \$37,729,104 \$786,902  Difference FY 12 - Proposed FY 12 - Same % as FY 11	•			
FY 12 Proposed \$38,516,006 \$37,729,104 \$786,902  Difference FY 12 - Proposed FY 12 - Same % as FY 11	\$38,516,006	\$37,093,686	\$1,422,320	
FY 12 Proposed \$38,516,006 \$37,729,104 \$786,902  Difference FY 12 - Proposed FY 12 - Same % as FY 11		Difference		
\$38,516,006 \$37,729,104 <b>\$786,902</b> Difference FY 12 - Proposed FY 12 - Same % as FY 11	EV 12 Proposed			
<u>Difference</u> FY 12 - Proposed FY 12 - Same % as FY 11	-		\$706,000	
FY 12 - Proposed FY 12 - Same % as FY 11	\$20,310,000	<i>331,123,</i> 104	3700,302	
FY 12 - Proposed FY 12 - Same % as FY 11		Difference		
	FY 12 - Proposed	<u> </u>		
\$50,510,000 \$50,020,702 <b>\$489,304</b>	\$38,516,006	\$38,026,702	\$489,304	

<sup>\*</sup>Excluding \$489,705 IDEA & SFSF - Direct Spend by Schools

## Five Year Projected Financial Plan 2012-2016 As of 11/30/2010

Scenario 2 - Baseline

	FY 2011	FY 2012	Dollar Change	Percent Change	FY 2013	Dollar Change	Percent Change	FY 2014	Dollar Change	Percent Change	FY 2015	Dollar Change	Percent Change	FY 2016	Dollar Change	Percent Change
I REVENUE	112011	1 1 2012	Orlange	Onlango	112010	Change	Change	112014	Ondingo	Onlange	1 1 2010	Ondingo	Onlange	112010	Change	Onlange
A. State Aid	13,576,740	12,897,903	(678,837)	-5.00%	12,897,903	0	0.00%	12,897,903	0	0.00%	12,897,903	0	0.00%	12,897,903	0	0.00%
School Construction Aid	2,531,085	2,531,085	0	0.00%	2,531,085	0	0.00%	2,531,085	0	0.00%	2,531,085	0	0.00%	2,531,085	0	0.00%
Jobs Bill & SFSF	526,533		(526,533)	400 0004		0										
IDEA Funds B. Local Receipts	359,964 8,860,000	8,910,000	(359,964)	-100.00%	8,960,000	50,000	0.500	9,010,000	50,000	0.500/	9,060,000	50,000	0.550/	9,110,000	50,000	0.550
C. Free Cash	582,051	385,249	<i>50,000 (196,802)</i>	0.56% -33.81%	500,000	<i>50,000 114,751</i>	0.56% 29.79%	500.000	<i>50,000</i>	0.56% 0.00%	500,000	<i>50,000</i>	0.55% 0.00%	500.000	<i>50,000</i>	0.55% 0.00%
D. Overlay Reserve Surplus	500,000	200,000	(300,000)	-60.00%	200,000	114,731	0.00%	200.000	0	0.00%	200,000	0	0.00%	200,000	0	0.00%
E Property Tax	85,901,249	88,146,408	2,245,159	2.61%	90,444,207	2,297,799	2.61%	92,794,561	2,350,354	2.60%	95,218,815	2,424,254	2.61%	97,696,216	2,477,401	2.60%
F Override Stabilization Fund	1,580,000	00,110,100	(1.580.000)	2.0170	00,111,201	2,207,700	2.0170	02,701,001	2,000,001	2.0070	00,210,010	2, 12 1,20 1	2.0170	07,000,210	2, 111, 101	2.0070
TOTAL REVENUES	114,417,622	113,070,645	(1.346.977)	-1.18%	115,533,195	2,462,550	2.18%	117,933,549	2,400,354	2.08%	120,407,803	2 474 254	2.10%	122,935,204	2,527,401	2.10%
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II APPROPRIATIONS																
Operating Budgets																
School	38,591,451	40,992,252			42,969,815			45,054,592	2,084,776		47,252,993	2,198,402		49,571,844	2,318,850	
Jobs Bill, SFSF & IDEA	886,497															
General Education Costs	24,983,040	25,482,701	499,661	2.00%	26,374,595	891,895	3.50%	27,297,706	923,111	3.50%	28,253,126	955,420	3.50%	29,241,985	988,859	3.50%
Special Education Costs	14,494,908	15,509,552	1,014,644	7.00%	16,595,220	1,085,669	7.00%	17,756,886	1,161,665	7.00%	18,999,868	1,242,982	7.00%	20,329,858	1,329,991	7.00%
Net School Budget	39,477,948	40,992,252	1,514,304	3.84%	42,969,815	1,977,563	4.82%	45,054,592	2,084,776	4.85%	47,252,993	2,198,402	4.88%	49,571,844	2,318,850	4.91%
Minuteman Town Personnel Services	2,739,795 20,994,640	2,835,688 21,327,589	<i>95,893</i> <i>332,949</i>	3.50%	2,934,937 22,278,937	<i>99,249</i> <i>951.348</i>	3.50%	3,037,660 23,317,082	102,723 1.038,145	3.50%	3,143,978 24,013,663	106,318 696.582	3.50% 2.99%	3,254,017 25,108,960	110,039 1.095,296	3.50% 4.56%
Expenses	9,110,916	9,160,916	<i>50,000</i>		9,210,916	<i>50.000</i>		9,260,916	50,000		9,310,916	50,000	2.99% 0.54%	9,360,916	<i>50,000</i>	0.54%
Less Offsets:	3,110,310	3,100,310	30,000		3,210,310	30,000		3,200,310	30,000		3,310,310	30,000	0.54/6	9,500,910	30,000	0.54 /0
Enterprise Fund/Other	1,629,215	1,686,238	57.023	3.50%	1,745,256	59.018	3.50%	1,806,340	61.084	3.50%	1,869,562	63,222	3.50%	1,934,996	65,435	3.50%
Tip Fee Stabilization Fund	680.000	450,000	(230,000)	-33.82%	400,000	(50.000)	-11.11%	400,000	01,004	0%	20,352	(379.648)	-95%	1,934,990	(20,352)	-100%
Net Town Budget	27.796.341	28.352.268	555,927	2.00%	29,344,597	992.329	3.50%	30.371.658	1.027.061	3.50%	31,434,666	1.063.008	3.50%	32,534,879	1,100,213	3.50%
MWRA Debt Shift	5,593,112	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%
B. Capital budget	0,000,112	0,000,112		0.0070	0,000,112	Ü	0.0070	0,000,112		0.0070	0,000,112		0.0070	0,000,112		0.0070
Exempt Debt Service	2,618,094	2,529,197	(88.897)	-3.40%	2,434,589	(94,608)	-3.74%	2,332,724	(101,865)	-4.18%	2,243,452	(89,272)	-3.83%	2,243,452	0	0.00%
Non-Exempt Service	4,935,652	5,230,090	294,438	5.97%	5,417,998	187,908	3.59%	5,616,676	198,678	3.67%	5,627,749	11,073	0.20%	5,627,749	0	0.00%
Cash	934,947	830,200	(104,747)	-11.20%	865,250	35,050	4.22%	845,800	(19,450)	-2.25%	752,800	(93,000)	-11.00%	752,800	0	0.00%
Minus Capital Carry Forward	(514,300)															
Total Capital	7,974,393	8,589,487	615,094	7.71%	8,717,837	128,350	1.49%	8,795,200	77,363	0.89%	8,624,001	(171,199)	-1.95%	8,624,001	0	0.00%
C. Pensions	7,003,190	7,410,075	406,885	5.81%	7,854,680	444,605	6.00%	8,325,961	471,281	6.00%	8,825,518	499,558	6.00%	9,355,049	<i>529,531</i>	6.00%
D. Insurance	19,422,863	21,114,594	1,691,731	8.71%	22,592,616	1,478,022	7.00%	24,174,099	1,581,483	7.00%	25,866,286	1,692,187	7.00%	27,676,926	1,810,640	7.00%
E. State Assessments	2,664,789	2,731,409	66,620	2.50%	2,799,694	<i>68,285</i>	2.50%	2,869,686	69,992	2.50%	2,941,428	71,742	2.50%	3,167,597	<i>226,168</i>	7.69%
F. Offset Aid - Library & School	58,547	58,547	0	0.00%	58,547	0	0.00%	58,547	0	0.00%	58,547	0	0.00%	58,547	0	0.00%
G. Overlay Reserve	600,000	600,000	0	0.00%	800,000	200,000	33.33%	600,000	(200,000)	-25.00%	600,000	0	0.00%	800,000	200,000	33.33%
H. Other Crt Jdgmnts/ Deficit/ symmes	500,000	700,000	200,000	40.00%	700,000	0	0.00%	700,000	0	0.00%	700,000	0	0.00%	700,000	(646.545)	0.00%
I. Warrant Articles	586,644	646,515	59,871	10.21%	646,515	U	0.00%	646,515	0	0.00%	646,515	0	0.00%	0	(646,515)	-100.00%
J. Override Stabilization Fund	44444=000	110 000 017		4.550	10=0100=0	<b>-</b>	4.500/	100.00=.000		4.4=04	105 005 015	- 100 010	4.4004	444.005.050		4.4004
K. TOTAL APPROPRIATIONS	114,417,622	119,623,947	5,206,325	4.55%	125,012,350	5,388,403	4.50%	130,227,030	5,214,679	4.17%	135,687,045	5,460,016	4.19%	141,335,972	5,648,927	4.16%
BALANCE	(0)	(6,553,303)			(9,479,156)			(12,293,481)			(15,279,242)			(18,400,769)		
Single Year Deficit					(2,925,853)			(2,814,325)			(2,985,762)			(3,121,526)		
Reserve Balances														Assum	ptions	
Free Cash	770,498	1,000,000			1,000,000			1,000,000			1,000,000			5% State	Aid Cut	
Stabilization Fund	2,550,713	2,601,727			2,679,779			2,760,172			2,842,978			Health - 8.71% FY	12 - 7% Out Years	
Override Stabilization Fund	0	0			0			0			0			5.81% Pensi		
Tip Fee Stabilization Fund	1,210,364	784,571			408,108			20,352			0			7% SPED	Increase	
Municipal Bldg Ins. Trust Fund	943,945	962,824			991,709			1,021,460			1,052,104			2% Departme	ntal Inflation	
TOTAL:	5,475,520	5,349,122			5,079,596			4,801,984			4,895,081					
% of General Fund Revenue	4.8%	4.7%			4.4%			4.1%			4.1%					

	Arlington racking Document
Deficit Figure 11/30/2011 (Scenario 2)	\$6,553,303
Scenario 2 Assumptions - 5% State Aid Cut, 8.71% Health Insurance Increase, 5.81% Pension Increase, 2% Departmental Inflation, 7% SPED Increase	
<u>Revenue Changes</u> State Aid (House 1 Figures)	\$443,231
General Tax Levy	\$133,724
Symmes Debt Exclusion	\$307,130
Revenue Subtotal	\$884,085
Expense Changes	
School Appropriation	\$382,354
Minuteman Appropriation	(\$482,700)
Town Appropriation	\$19,562
Capital Appropriation	(\$363,677)
Symmes Debt Service	\$307,130
Pensions	(\$80,635)
Health Insurance	(\$1,592,948)
State Assessments	(\$17,150)
Cherry Sheet Offsets	\$3,538
Warrant Articles	(\$37,425)
Expense Subtotal	(\$1,861,951)
Deficit Figure 2/9/2011	\$3,807,267

# Five Year Projected Financial Plan 2012-2016 Demonstration of Deficit 2/9/2011

	FY 2011	FY 2012	Dollar Change	Percent Change	FY 2013	Dollar Change	Percent Change	FY 2014	Dollar Change	Percent Change	FY 2015	Dollar Change	Percent Change	FY 2016	Dollar Change	Percent Change
I REVENUE			·						•			•	, in the second		•	
A. State Aid	13,576,740	13,341,134	(235,606)	-1.74%	13,341,134	0	0.00%	13,341,134	0	0.00%	13,341,134	0	0.00%	13.341.134	0	0.00%
School Construction Aid	2,531,085	2,531,085	0	0.00%	2.531.085	0	0.00%	2,531,085	0	0.00%	2.531.085	0	0.00%	2,531,085	0	0.00%
SFSF	129,741	_,,,,,,,,,	(129,741)		_,,,,,,,,	0	0.0070	_,,,		0.007.0	_,,,,,,,,,	_	0.0070	_,,,	_	0.007.0
IDEA Funds	359,964		(359,964)	-100.00%		0										
B. Local Receipts	8,820,707	8,910,000	<i>89,293</i>	1.01%	8,960,000	50,000	0.56%	9,010,000	50,000	0.56%	9,060,000	50,000	0.55%	9,110,000	50,000	0.55%
C. Free Cash	582,051	385,249	(196,802)	-33.81%	500,000	114,751	29.79%	500,000	0	0.00%	500,000	0	0.00%	500,000	0	0.00%
D. Overlay Reserve Surplus     E Property Tax	500,000 85,958,974	200,000	<i>(300,000)</i> <i>2,628,288</i>	-60.00%	200,000	1 004 012	0.00%	200,000	0	0.00%	200,000	0	0.00%	200,000	0	0.00%
F Override Stabilization Fund	1,580,000	88,587,262	(1,580,000)	3.06%	90,581,274	1,994,012	2.25%	92,935,055	2,353,781	2.60%	95,362,821	2,427,766	2.61%	97,843,822	2,481,001	2.60%
TOTAL REVENUES	114,039,262	113,954,730	(84,532)	-0.07%	116,113,493	2,158,763	1.89%	118,517,274	2.403.781	2.07%	120,995,040	2,477,766	2.09%	123,526,041	2,531,001	2.09%
	, ,		(- / /		, ,	,,			,,			, , ,			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	
II APPROPRIATIONS																
Operating Budgets     School	38,591,451	41,374,606			43,290,029			45,305,204	2 015 175		47,425,912	2 120 700		49,658,297	2,232,384	
SFSF & IDEA	489,705	41,374,000			43,290,029			45,305,204	2,013,173		47,425,912	2, 120,700		49,000,297	2,232,304	
General Education Costs	27,894,961	28,022,830	127,869	0.46%	29,003,629	980,799	3.50%	30,018,756	1,015,127	3.50%	31,069,413	1,050,656	3.50%	32,156,842	1,087,429	3.50%
Special Education Costs	11,186,195	13.351.776	2,165,581	19.36%	14,286,400	934.624	7.00%	15,286,448	1,000,048	7.00%	16,356,500	1.070.051	7.00%	17.501.455	1,144,955	7.00%
Net School Budget	39,081,156	41,374,606	2,293,450	5.87%	43,290,029	1,915,423	4.63%	45,305,204	2,015,175	4.66%	47,425,912	2,120,708	4.68%	49,658,297	2,232,384	4.71%
Minuteman	2,739,795	2,352,988	(386,807)	-14.12%	2,435,343	<i>82,355</i>	3.50%	2,520,580	<i>85,237</i>	3.50%	2,608,800	88,220	3.50%	2,700,108	91,308	3.50%
Town Personnel Services	21,013,819	21,295,324	281,505		22,245,543	950,218		23,282,519	1,036,976		23,761,804	479,285	2.06%	25,071,935	1,310,131	5.51%
Expenses	9,110,916	9,160,916	50,000		9,210,916	50,000		9,260,916	50,000		9,310,916	50,000	0.54%	9,360,916	50,000	0.54%
Less Offsets: Enterprise Fund/Other	1,629,215	1,634,410	5.195	0.32%	1,691,614	57,204	3.50%	1,750,821	59,207	3.50%	1,812,100	61,279	3.50%	1,875,523	63,423	3.50%
Tip Fee Stabilization Fund		450.000	(230,000)	-33.82%	400.000	(50.000)	-11.11%	400.000	03,207	0%	(195,735)	(595.735)	-149%	1,073,323	195.735	-100%
Net Town Budget	27,815,520	28,371,830	556,310	2.00%	29,364,844	993,014	3.50%	30,392,614	1,027,770	3.50%	31,456,356	1,063,741	3.50%	32,557,328	1,100,972	3.50%
MWRA Debt Shift	5,593,112	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%
B. Capital budget																
Exempt Debt Service	2,618,094	2,836,327	218,233	8.34%	2,434,589	(401,738)	-14.16%	2,332,724	(101,865)	-4.18%	2,243,452	(89,272)	-3.83%	2,243,452	0	0.00%
Non-Exempt Service Cash	4,935,652 934,947	5,183,113 618,400	247,461 (316,547)	5.01% -33.86%	5,417,998 865,250	234,885 246,850	4.53% 39.92%	5,616,676 845,800	198,678 (19,450)	3.67% -2.25%	5,627,749 752,800	11,073 (93,000)	0.20% -11.00%	5,627,749 752,800	0	0.00% 0.00%
Minus Capital Carry Forward	(514,300)	(189,300)	(370,347)	-33.00/0	865,230	240,030	39.92 /6	043,000	(13,430)	-2.25/6	732,000	(93,000)	-11.00%	732,800	U	0.00%
Total Capital	7,974,393	8.448.540	474.147	5.95%	8,717,837	269,297	3.19%	8,795,200	77.363	0.89%	8,624,001	(171,199)	-1.95%	8,624,001	0	0.00%
C. Pensions	6,952,841	7,329,440	376,599	5.42%	7,769,206	439,766	6.00%	8,235,359	466,152	6.00%	8,729,480	494,122	6.00%	9,253,249	<i>523,769</i>	6.00%
D. Insurance	19,422,863	19,521,646	98,783	0.51%	20,888,161	1,366,515	7.00%	22,350,333	1,462,171	7.00%	23,914,856	1,564,523	7.00%	25,588,896	1,674,040	7.00%
E. State Assessments	2,664,789	2,714,259	49,470	1.86%	2,782,115	67,856	2.50%	2,851,668	69,553	2.50%	2,922,960	71,292	2.50%	3,147,708	224,748	7.69%
F. Offset Aid - Library & School	58,547	62,085	3,538	6.04%	62,085	0	0.00%	62,085	0	0.00%	62,085	0	0.00%	62,085	0	0.00%
G. Overlay Reserve	670,331	600,000	(70,331)	-10.49%	800,000	200,000	33.33%	600,000	(200,000)	-25.00%	600,000	0	0.00%	800,000	200,000	33.33%
<ul><li>H. Other Crt Jdgmnts/ Deficit/ symme</li><li>I. Warrant Articles</li></ul>	498,449 567,465	784,400 609,090	285,951 41,625	<i>57.37% 7.34%</i>	700,000 646,515	(84,400) 37,425	-10.76% 6.14%	700,000 646,515	0	0.00% 0.00%	700,000 646,515	0	0.00% 0.00%	700,000 0	0 (646,515)	0.00% -100.00%
J. Override Stabilization Fund	307,403	009,090	41,020	7.5470	040,515	37,423	0.1470	040,515	U	0.0070	040,515	U	0.0070	O	(040,010)	-100.0078
K. TOTAL APPROPRIATIONS	114,039,262	117,761,996	3,722,735	3.26%	123,049,249	5,287,252	4.49%	128,052,670	5,003,421	4.07%	133,284,077	5,231,407	4.09%	138,684,784	5,400,707	4.05%
DALANOE		(0.007.007)			(0.005.750)			(0.505.000)			(40,000,007)			(45.450.740)		
BALANCE	0	(3,807,267)			(6,935,756)			(9,535,396)			(12,289,037)			(15,158,743)		
Single Year Deficit Reserve Balances					(3,128,489)			(2,599,640)			(2,753,641)	I		(2,869,706)	nptions	
	770.498	1 000 000			1 000 000			1 000 000			1 000 000		State Ald Co.			FV 46
Free Cash Stabilization Fund	-,	1,000,000 2.602.990			1,000,000 2,681,080			1,000,000 2,761,512			1,000,000 2,844,357				dget - Level FY 13 n - 7% Inflation FY	
Override Stabilization Fund	2,551,951	2,602,990			2,081,080			2,101,312			2,844,357				n - 7% Inflation FY 1 - 6% Inflation FY 1	
Tip Fee Stabilization Fund	1,010,675	580.889			198,315			(195,735)			0				FY 13 - FY 16 <b>\$</b> 350.	
Municipal Bldg Ins. Trust Fund	944,422	963,310			992,210			1,021,976			1,052,635			Exclusion - \$307,		
TOTAL:	5,277,546	5,147,189			4,871,605			4,587,753			4,896,993		•		5% Town/School F	Y 13 - FY 16
% of General Fund Revenue	4.6%	4.5%			4.2%			3.9%			4.0%		Special Educa	ition - 7% Inflation	FY 13 - FY 16	

## Five Year Projected Financial Plan 2012-2016 Manager's Balanced Budget 2/9/2011

Revenue							_,	0, 20									
A. State All School Construction Aid School Constructi		FY 2011	FY 2012			FY 2013			FY 2014			FY 2015			FY 2016		
School Construction Aid   2,531,085   2,531,085   0   0.00%   2,531,085   0	I REVENUE									J			· ·				· ·
School Construction Aid   2,531,085   2,531,085   0   0.00%   2,531,085   0	A Ctata Aid	12 576 740	10 044 104	(225 606)	4 740/	10 044 104	0	0.000/	10 041 104	0	0.000/	10 044 104	0	0.000/	10 041 104	0	0.000/
STSE   120-741							_						_			7	
DEA Funds   359,964			2,001,000	•	0.0070	2,001,000		0.0070	2,001,000		0.0070	2,001,000		0.0070	2,001,000	ŭ	0.0070
C. Free Cash   582.051   38.5249   (198.827)   33.514   50.0000   20.0000		359,964															
D. Overlay Reserve Surplus F Coverified Stabilization Fund F Coverified Fund Stabilizati																	
E Properly Tax FOVERIDES 114,059,269   88,585,274   88,585,374   88,58										•						7	
FOreirés Stabilization Fund TOTAL REVENUES  II APPROPRIATIONS A Operating Budgeis School SPS & DEA General Education Costs Special Education Costs Spe							•			•							
APPROPRIATIONS   A   Contenting Budgets   School   September   S	F Override Stabilization Fund	1,580,000				,	/ /-		,,,,,,,,,	, , .			, , ,		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , ,	
A. Operating Budgets School SFSF & IDEA  General Education Costs Special Education Education Education Costs Special Education Education Education Education Education Educati	TOTAL REVENUES	114,039,262	113,954,730	(84,532)	-0.07%	116,113,493	2,158,763	1.89%	118,517,274	2,403,781	2.07%	120,995,040	2,477,766	2.09%	123,526,041	2,531,001	2.09%
A. Operating Budgets School SFSF & IDEA  General Education Costs Special Education Education Education Costs Special Education Education Education Education Education Educati	II APPROPRIATIONS																
School SFSF & IDEA General Education Costs Special Education																	
General Education Costs Special Education Costs Special Education Costs Special Education Costs Net School Budget Minuteram 170 Personnel Services 170 Personnel Services 170 Personnel Services 170 Personnel Services 170 Personnel Service 170	School		38,516,006			40,331,378			42,243,001	1,911,622		44,256,531	2,013,531		46,377,987	2,121,456	
Special Education Costs   11,186,195   33,351,776   2165,587   19,38%   14,286,400   40,331,378   315,372   4,71%   42,243,001   11,142   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113   11,144   42,430,001   12,113		,															
Net School Budget   39,081,165   38,516,006   565,500   1,45%   40,331,381   8,185,372   2,47%   42,280,001   1,911,622   4,7%   44,286,631   2,013,531   4,7%   43,779,78   2,270,108   3,50%   2,700,108		, ,															
Minuteman   Town Personnel Services   2,739,795   2,352,988   388,807   -14.12%   2435,343   82.355   3.50%   2520,580   3.50%   2520,580   82.20   3.50%   2.700,108   91.308   3.30%   2.505,580   2.1730,516   5.68%							/ -										
Expenses Loss Offsets: Enterprise Fund/Other Tip Fee Stabilization Fund Net Town Budget MWRA Debt Smit B. Capital budget Cash Non-Exempt Service Cash	_																
Less Offsets: Enterprise Fund/Other Tip Fee Stabilization Fund New Town Budget   1,629,215   1,634,410   5,195   0,32%   400,000   (50,000)   -1,11%   400,000   0   0   0   0   0   0   0   0																	
Enterprise Fund/Other Tip Fee Stabilization Fund (1,52) 215 1,634,410 5,195 0,32% 400,000 (50,000) -11,11% 400,000 0 0 0 (195,735) (595,	•	9,110,916	9,160,916	50,000		9,210,916	50,000		9,260,916	50,000		9,310,916	50,000	0.54%	9,360,916	50,000	0.54%
Tip Fee Stabilization Fund   680,000   450,000   230,000   33,32*   400,000   500,000   -11,11%   400,000   0   0   0   0   (195,735)   595,739   -149%   0   195,735   -160%		1 629 215	1 634 410	5 105	0.32%	1 691 614	57 204	3 50%	1 750 821	59 207	3 50%	1 812 100	61 279	3 50%	1 875 523	63 423	3 50%
MWRA Debt Shift Exempt Debt Service Provided Family Service B. Capital budget Exempt Debt Service Cash Non-Exempt Service Cash Non-Exempt Service Cash Minus Capital Carry Forward Minus Capital Carry Forward Company Company Minus Capital Carry Forward Script Company Minus Capital Carry Forward Company Minus Capital Ca																	
B. Capital budget																	
Exempt Debt Service Non-Exempt Service Non-Exempt Service Cash Non-Exempt Service Cash Minus Capital Carry Forward Total Capital C. Pensions C. Pensio		5,593,112	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%	5,593,112	0	0.00%
Non-Exempt Service Cash		2 618 094	2 836 327	218 233	8 3/1%	2 434 589	(401 738)	-11 16%	2 332 724	(101 865)	_1 18%	2 243 452	(80 272)	-3.83%	2 243 452	0	0.00%
Cash Minus Capital Carry Forward Total Capital (514, 300) (189, 30																_	
Total Capital C. Pensions C. P		934,947		(316,547)	-33.86%	865,250	246,850	39.92%	845,800	(19,450)	-2.25%	752,800		-11.00%	752,800	0	0.00%
C. Pensions C. Pension C. P	, , , ,		, ,														
D. Insurance E. State Assessments F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset Aid - Library & School G. Overlay Reserve H. Warrant Articles For Affect Mark Company F. Offset																	
E. State Assessments F. Offset Aid - Library & School G. Overlay Reserve H. Other Crt Jdgmnts/ Deficit/ symmes I. Warrant Articles J. Override Stabilization Fund K. TOTAL APPROPRIATIONS  BALANCE  O (0)  Single Year Deficit Stabilization Fund																	
F. Offset Aid - Library & School G. Overlay Reserve H. Other Crt Jdgmnts/ Deficit/ symmes I. Warrant Articles J. Override Stabilization Fund K. TOTAL APPROPRIATIONS  BALANCE  Single Year Deficit  Stabilization Fund  Reserve Balances  Free Cash Stabilization Fund Stabilization Fu				/			/ - /						/ /			, -,	
H. Other Crt Jdgmnts/ Deficit/ symmes 498,449 784,400 285,951 57.37% 700,000 (84,400) -10.76% 700,000 0 0.00% 700,000 0 0.00% 700,000 0 0.00% 700,000 0 0.00% 700,000 0 0.00% 646,515 0 0.00%					6.04%	62,085	0	0.00%	62,085	0	0.00%					0	0.00%
I. Warrant Articles 567,465 609,090 41,625 7.34% 646,515 37,425 6.14% 646,515 0 0.00% 646,515	,						/			(200,000)							
J. Override Stabilization Fund K. TOTAL APPROPRIATIONS  BALANCE  O (0)  (3,012,735)  Single Year Deficit  Reserve Balances  Free Cash Stabilization Fund Stabilization Fund Stabilization Fund Stabilization Fund C (2,81,059)  The state Ald - Governor's FY 12 Budget - Level FY 13 - FY 16 Stabilization Fund Stabilizatio					57.37% 7.34%					0							
K. TOTAL APPROPRIATIONS    114,039,262   113,954,730   (84,532)   -0.07%   119,126,228   5,171,498   4.54%   124,011,068   4,884,840   4.10%   129,121,055   5,109,987   4.12%   134,397,494   5,276,439   4.09%		307,403	009,090	41,020	7.5470	040,515	37,423	0.1470	0+0,515	U	0.0070	040,515	U	0.0070	١	(040,373)	-100.0070
Single Year Deficit         (3,012,735)         (2,481,059)         (2,632,221)         (2,745,438)           Reserve Balances           Free Cash         770,498         1,000,000         1,000,000         1,000,000         1,000,000         State Ald - Governor's FY 12 Budget - Level FY 13 - FY 16           Stabilization Fund         2,551,951         2,602,990         2,681,080         2,761,512         2,844,357         Health Ins FY 12 Actual Growth - 7% Inflation FY 13 - FY 16		114,039,262	113,954,730	(84,532)	-0.07%	119,126,228	5,171,498	4.54%	124,011,068	4,884,840	4.10%	129,121,055	5,109,987	4.12%	134,397,494	5,276,439	4.09%
Single Year Deficit         (3,012,735)         (2,481,059)         (2,632,221)         (2,745,438)           Reserve Balances           Free Cash         770,498         1,000,000         1,000,000         1,000,000         1,000,000         State Ald - Governor's FY 12 Budget - Level FY 13 - FY 16           Stabilization Fund         2,551,951         2,602,990         2,681,080         2,761,512         2,844,357         Health Ins FY 12 Actual Growth - 7% Inflation FY 13 - FY 16	DALANCE	0	(0)			(0.040.705)			(E 400 704)			(0.400.04E)			(40.074.450)		
Reserve Balances         Assumptions           Free Cash         770,498         1,000,000         1,000,000         1,000,000         1,000,000         State Ald - Governor's FY 12 Budget - Level FY 13 - FY 16           Stabilization Fund         2,551,951         2,602,990         2,681,080         2,761,512         2,844,357         Health Ins FY 12 Actual Growth - 7% Inflation FY 13 - FY 16			(0)						• • • • •						· · · · · · · · · · · · · · · · · · ·		
Free Cash 770,498 1,000,000 1,000,000 1,000,000 1,000,000	<u> </u>					(3,012,735)			(2,461,059)			(2,032,221)				ntions	
Stabilization Fund 2,551,951 2,602,990 2,681,080 2,761,512 2,844,357 Health Ins FY 12 Actual Growth - 7% Inflation FY 13 - FY 16		770 498	1 000 000			1 000 000			1 000 000			1 000 000		State Aid - Gov		<u> </u>	- FY 16
		-,	, ,			, ,			, ,			, ,				_	
	Override Stabilization Fund	0	0			0			0			0					
Tip Fee Stabilization Fund 1,010,675 580,889 198,315 (195,735) 0 New Growth - FY 12 \$400,000 - FY 13 - FY 16 \$350,000												U					000
Municipal Bldg Ins. Trust Fund 944,422 963,310 992,210 1,021,976 1,052,635 Symmes Debt Exclusion - \$307,130 on Tax Levy	· · ·		,													•	
TOTAL: 5,277,546 5,147,189 4,871,605 4,587,753 4,896,993 Departmental Inflation 3.5% Town and School FY 13 - FY 16 % of General Fund Revenue 4.6% 4.5% 4.2% 3.9% Special Education - 7% Inflation FY 13 - FY 16	101AL: % of General Fund Revenue	5,277,546 4.6%	5,147,189 4.5%			4,871,605 4.2%			4,587,753			4,896,993 4.0%		•			3 - FY 16

## Massachusetts Department of Revenue Division of Local Services FY2012 Local Aid Estimates

### **ARLINGTON**

Education	FY2011 Cherry Sheet Estimate	FY2012 Governor's Budget (H1)	Difference
Education: Chapter 70*	6,632,057	6,880,580	248,523
School Transportation	0,032,037	0,000,000	240,323
Charter Tuition Reimbursement	31,700	29,058	-2,642
Offset Receipts:	<b>0</b> .,. <b>00</b>	_0,000	_, -, -
School Lunch	16,604	19,545	2,941
School Choice Receiving Tuition	0	0	0
Sub-Total, All Education Items	6,680,361	6,929,183	248,822
General Government:			
Unrestricted General Government Aid	6,416,909	5,952,940	-463,969
Local Share of Racing Taxes	0	0	0
Regional Public Libraries	0	0	0
Police Career Incentive	25,652	23,313	-2,339
Urban Renewal Projects	0	0	0
Veterans' Benefits	221,266	204,682	-16,584
State Owned Land		0	0
Exemptions: Vets, Blind, Surviving Spouses			
& Elderly	190,609	188,476	-2,133
Offset Receipts:			
Public Libraries	41,943	42,540	597
Sub-Total, All General Government	6,896,379	6,411,951	-484,428
Total Estimated Receipts	13,576,740	13,341,134	-235,606

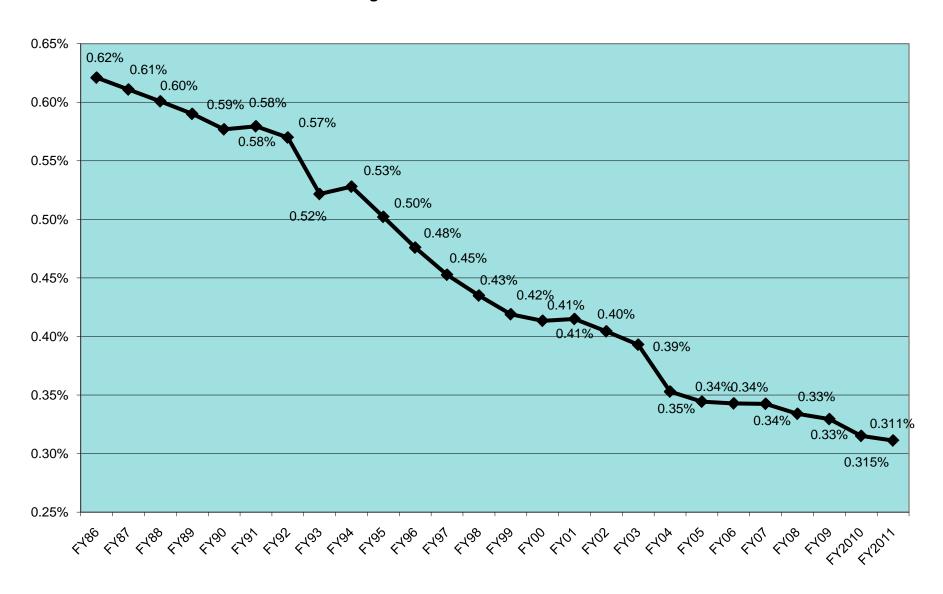
<sup>\*</sup>FY2011 Chapter 70 does not include State Fiscal Stabilization Funds of \$35,604.

# FY2012 Local Aid Assessments ARLINGTON

	FY2011 Cherry Sheet Estimate	FY2012 Governor's Budget (H1)	Difference
County Assessments:		• ,	
County Tax	0	0	0
Suffolk County Retirement	0	0	0
Sub-Total, County Assessments	0	0	0
State Assessments and Charges:			
Retired Employees Health Insurance	0	0	0
Retired Teachers Health Insurance	0	0	0
Mosquito Control Projects	0	0	0
Air Pollution Districts	12,832	13,415	583
Metropolitan Area Planning Council	12,359	12,695	336
Old Colony Planning Council	0	0	0
RMV Non-Renewal Surcharge	62,900	52,060	-10,840
Sub-Total, State Assessments	88,091	78,170	-9,921
Transportation Authorities:			
MBTA	2,508,370	2,514,430	6,060
Boston Metro. Transit District	818	809	- 9
Regional Transit		0	0
Sub-Total, Transportation Authorities	2,509,188	2,515,239	6,051
Annual Charges Against Receipts:			
Special Education	0	0	0
STRAP Repayments	0	0	0
Sub-Total, Annual Charges	0	0	0
Tuition Assessments			
School Choice Sending Tuition	0	0	0
Charter School Sending Tuition	67,510	120,850	53,340
Essex County Tech Sending Tuition	0	0	0
Sub-Total, Tuition Assessments	67,510	120,850	53,340
Total Estimated Charges	2,664,789	2,714,259	49,470

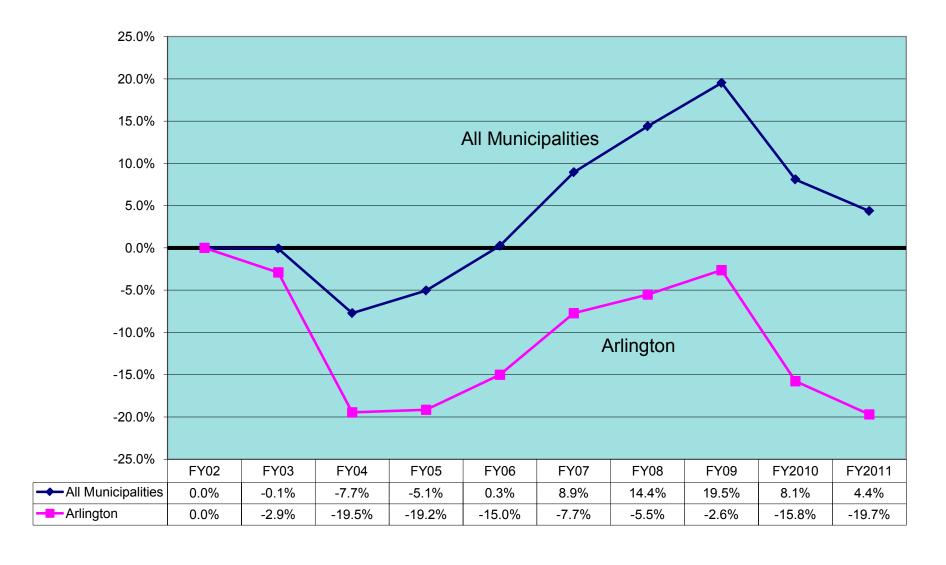
For information about how the estimates were determined and what may cause them to change, click: <u>Local Aid Estimate Program Summary</u>.

### **Arlington's Percent of Total State Aid**



# State Aid Cumulative Percent Change Since Fiscal Year 2002

(Numbers exclude School Construction and METCO reimbursements)



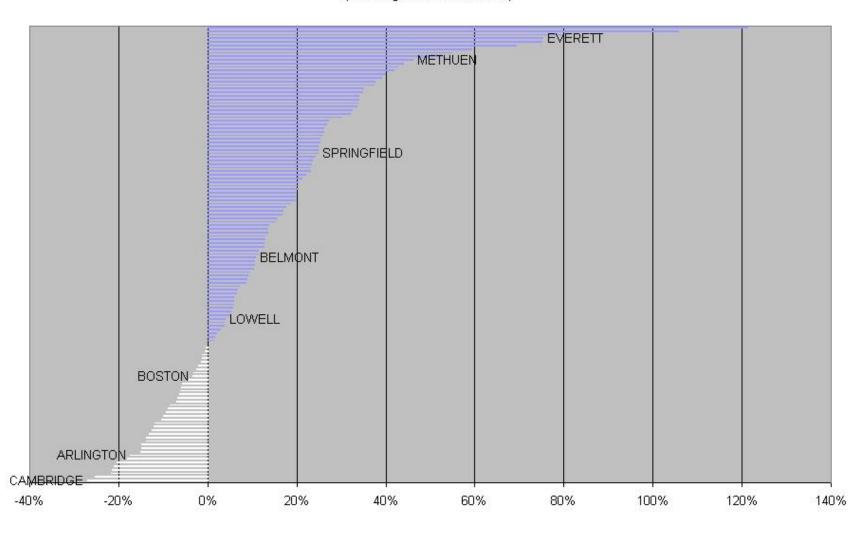
#### STATE AID ANALYSIS-FY 89 vs. FY 11

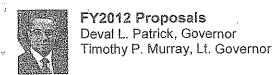
#### Addt'l Asst Lottery vs. UGGA - Communities w/excess capacity below .5

Communities w/MRGF below state average of 2.85

	CITY/TOWN	POPULATION - 2009	Additional Assistance	Lottery, Beano & Charity	FY 89 Total	Unrestricted General Government Aid	FY 11	Increase/Decrease	% Increase/Decrease	Excess Capacity	FY2011 Municipal Revenue Growth
l	MOUNT WASHINGTON	135	\$49,832	\$957	\$50,789	\$25,355	\$25,355	(\$25,434)	-50.08%	0.34	-0.59
2	BOSTON	645,169	\$262,193,469	\$25,328,750	\$287,522,219	\$160,247,301	\$160,247,301	(\$127,274,918)	-44.27%	0.01	2.24
3	HULL	11,122	\$2,556,505	\$436,652	\$2,993,157	\$1,792,503	\$1,792,503	(\$1,200,654)	-40.11%	0.07	2.76
1	ARLINGTON	41,719	\$8,395,744	\$1,922,248	\$10,317,992	\$6,416,909	\$6,416,909	(\$3,901,083)	-37.81%	0.02	1.77
5	WATERTOWN	33,117	\$7,624,203	\$1,281,761	\$8,905,964	\$5,641,884	\$5,641,884	(\$3,264,080)	-36.65%	0.04	2.5
5	SUDBURY	17,662	\$1,462,264	\$389,119	\$1,851,383	\$1,184,015	\$1,184,015	(\$667,368)	-36.05%	0.14	2.82
7	MELROSE	27,091	\$5,350,306	\$1,404,917	\$6,755,223	\$4,337,759	\$4,337,759	(\$2,417,464)	-35.79%	0.01	2.53
3	SCITUATE	18,296	\$1,963,548	\$647,101	\$2,610,649	\$1,701,540	\$1,701,540	(\$909,109)	-34.82%	0.09	2.44
)	WINTHROP	19,235	\$4,267,398	\$1,126,929	\$5,394,327	\$3,565,783	\$3,565,783	(\$1,828,544)	-33.90%	0.02	1.57
10	SOMERVILLE	76,491	\$26,792,159	\$5,318,855	\$32,111,014	\$21,311,532	\$21,311,532	(\$10,799,482)	-33.63%	0.02	2.72
11	MEDFORD	55,578	\$12,248,771	\$3,205,793	\$15,454,564	\$10,259,690	\$10,259,690	(\$5,194,874)	-33.61%	0.05	2.72
12	IPSWICH	13,411	\$1,596,872	\$434,439	\$2,031,311	\$1,357,726	\$1,357,726	(\$673,585)	-33.16%	0.06	2.29
13	STONEHAM	21,558	\$3,828,041	\$867,917	\$4,695,958	\$3,143,525	\$3,143,525	(\$1,552,433)	-33.06%	0.02	1.44
14	READING	23,509	\$3,154,587	\$877,680	\$4,032,267	\$2,742,082	\$2,742,082	(\$1,290,185)	-32.00%	0.10	1.43
15	WINCHESTER	21,495	\$1,274,589	\$564,804	\$1,839,393	\$1,251,470	\$1,251,470	(\$587,923)	-31.96%	0.01	2.15
16	WAKEFIELD	25,196	\$3,182,755	\$997,211	\$4,179,966	\$2,849,501	\$2,849,501	(\$1,330,465)	-31.83%	0.02	2.72
17	NEWTON	84,592	\$4,930,207	\$2,205,846	\$7,136,053	\$4,970,628	\$4,970,628	(\$2,165,425)	-30.34%	0.04	2.78
18	REVERE	51,693	\$10,029,245	\$2,303,071	\$12,332,316	\$8,700,801	\$8,700,801	(\$3,631,515)	-29.45%	0.06	2.85
19	NAHANT	3,629	\$321,781	\$128,689	\$450,470	\$319,586	\$319,586	(\$130,884)	-29.05%	0.06	1.38
20	BEVERLY	39,513	\$5,198,033	\$1,639,520	\$6,837,553	\$4,939,380	\$4,939,380	(\$1,898,173)	-27.76%	0.08	2.84
21	SALEM	41,361	\$6,535,499	\$1,520,987	\$8,056,486	\$5,834,758	\$5,834,758	(\$2,221,728)	-27.58%	0.08	2
22	FRAMINGHAM	67,191	\$9,261,477	\$2,346,698	\$11,608,175	\$8,415,039	\$8,415,039	(\$3,193,136)	-27.51%	0.06	2.56
23	MILTON	26,186	\$2,741,774	\$988,962	\$3,730,736	\$2,717,762	\$2,717,762	(\$1,012,974)	-27.15%	0.01	2.61
24	HOLLISTON	14,191	\$1,277,669	\$509,293	\$1,786,962	\$1,309,824	\$1,309,824	(\$477,138)	-26.70%	0.04	2.85
25	MALDEN	56,146	\$10,976,195	\$3,476,396	\$14,452,591	\$10,611,641	\$10,611,641	(\$3,840,950)	-26.58%	0.06	2.26
26	WALPOLE	23,448	\$2,153,159	\$761,615	\$2,914,774	\$2,155,690	\$2,155,690	(\$759,084)	-26.04%	0.07	2.33
27	MAYNARD	10,627	\$1,332,193	\$448,551	\$1,780,744	\$1,328,816	\$1,328,816	(\$451,928)	-25.38%	0.04	1.63
28	WEYMOUTH	53,977	\$6,698,843	\$3,156,067	\$9,854,910	\$7,375,304	\$7,375,304	(\$2,479,606)	-25.16%	0.00	1.05
29	RANDOLPH	31,022	\$4,218,140	\$1,402,195	\$5,620,335	\$4,396,472	\$4,396,472	(\$1,223,863)	-21.78%	0.03	2.7
30	LYNN	87,517	\$18,822,941	\$5,206,468	\$24,029,409	\$18,937,447	\$18,937,447	(\$5,091,962)	-21.19%	0.41	1.78
31	MILLIS	8,029	\$813,995	\$301,621	\$1,115,616	\$885,551	\$885,551	(\$230,065)	-20.62%	0.06	1.61
32	BOURNE	19,387	\$1,134,430	\$422,332	\$1,556,762	\$1,239,900	\$1,239,900	(\$316,862)	-20.35%	0.01	1.98
33	HADLEY	4,730	\$352,329	\$126,521	\$478,850	\$383,877	\$383,877	(\$94,973)	-19.83%	0.01	1.16
34	MARBLEHEAD	19,959	\$742,271	\$456,611	\$1,198,882	\$963,171	\$963,171	(\$235,711)	-19.66%	0.01	1.28
35	ROCKLAND	18,086	\$1,709,543	\$1,044,320	\$2,753,863	\$2,236,010	\$2,236,010	(\$517,853)	-18.80%	0.06	1.97
36	HAVERHILL	61,578	\$6,701,000	\$2,938,215	\$9,639,215	\$8,312,994	\$8,312,994	(\$1,326,221)	-13.76%	0.01	2.44
37	GEORGETOWN	8,724	\$422,175	\$273,440	\$695,615	\$605,914	\$605,914	(\$89,701)	-12.90%	0.06	2.34
38	BROCKTON	93,527	\$13,075,692	\$7,065,663	\$20,141,355	\$17,709,906	\$17,709,906	(\$2,431,449)	-12.07%	0.03	-0.19
39	HOLBROOK	10,732	\$740,954	\$657,179	\$1,398,133	\$1,248,008	\$1,248,008	(\$150,125)	-10.74%	0.01	2.65
10	LONGMEADOW	15,501	\$694,135	\$601,843	\$1,295,978	\$1,181,711	\$1,181,711	(\$114,267)	-8.82%	0.00	1.65
<b>1</b> 1	HAWLEY	336	\$28,869	\$10,846	\$39,715	\$36,605	\$36,605	(\$3,110)	-7.83%	0.49	1.82
12	ASHLAND	15,381	\$858,502	\$335,103	\$1,193,605	\$1,143,808	\$1,143,808	(\$49,797)	-4.17%	0.04	2.59
13	AMESBURY	16,705	\$805,684	\$869,179	\$1,674,863	\$1,645,476	\$1,645,476	(\$29,387)	-1.75%	0.43	2.3
14	CLINTON	14,181	\$1,114,975	\$899,891	\$2,014,866	\$1,991,079	\$1,991,079	(\$23,787)	-1.18%	0.09	1.97
15	FALL RIVER	90,826	\$9,756,311	\$10,599,953	\$20,356,264	\$20,156,220	\$20,156,220	(\$200,044)	-0.98%	0.09	0.88
16	HOLYOKE	40,400	\$4,503,505	\$4,094,272	\$8,597,777	\$8,590,161	\$8,590,161	(\$7,616)	-0.09%	0.03	2.56

# PERCENT CHANGE IN TOTAL CHERRY SHEET AID, 2002 TO 2011 (HOUSE 2) 127 COMMUNITIES WITH 2008 POPULATION ESTIMATED OVER 15000 (excluding school construction)





# Local Aid and Municipal Partnership

The fiscal year 2012 budget continues the Patrick-Murray Administration's unprecedented support for cities and towns. The Administration's approach to fiscal year 2012 continues to give cities and towns tools they need to manage costs, with the overarching goal of preserving local services for residents and taxpayers.

#### Municipal Health Insurance Proposal

The Governor will file legislation to provide cities and towns across the Commonwealth the tools they need to reign in municipal health insurance costs. This legislation will help municipalities achieve real healthcare cost savings and preserve local services in fiscal year 2012. This could save more than \$94 million in year one for those cities and towns that have not joined the state health insurance system.

The proposal is premised on two simple principles: municipalities must be able to achieve material savings in health insurance costs and preserve local services in fiscal year 2012, and labor must have a meaningful role in the process. The proposal will allow municipalities to require expedited collective bargaining to negotiate a new health insurance benefit plan that is equivalent in cost to the state's health insurance benefits offered through the GIC. If the municipalities and unions don't reach agreement within a limited period of time, the municipality will be required to go into the GIC or otherwise have health insurance coverage equivalent in cost to the GIC. This legislation is intentionally crafted to delegate many of the details of the process to regulation to facilitate legislative enactment and ensure savings in fiscal year 2012.

The Governor's proposal also requires that all municipalities have eligible retired local employees enrolled in Medicare as their primary source of health insurance coverage, as this federal program covers a substantial portion of their health costs. (Estimated savings: \$15 to \$30 million remaining to be saved from requiring municipalities who have not already done so to move eligible retirees to Medicare.)

#### Local Aid

Aid to cities and towns, or local aid, represents approximately 16% of the Commonwealth's annual budget. In fiscal year 2012, local aid programs account for \$5.05 billion. The recommendation for local aid reflects the Patrick-Murray Administration's unprecedented commitment to a strong partnership between the state and its cities and towns, even in a very challenging fiscal year.

- The fiscal year 2012 Chapter 70 funding is \$3.99 billion, a \$140 million increase of state funding to cities and towns over fiscal year 2011.
- Funding for the special education circuit breaker, which goes directly to municipalities, increases by \$80 million from fiscal year 2011 to fiscal year 2012.
- Increasing Chapter 90 Local Road Program funding for fiscal year 2012 to \$200 million, \$45 million more than fiscal year 2011 and \$80 million more than the last year of the prior administration.
- Level funding of State Owned Land (PILOT), Regional School Transportation, Charter School Reimbursements, Library Aid, Veterans' Benefits and Tax Reimbursements to Veterans, the Blind and Widows.
- Unrestricted General Government Aid (UGGA) will be funded at \$833.9 million in fiscal year 2012. While
  this is a \$65 million reduction from fiscal year 2011, \$10 million from this reduction will be used to support a
  competitive grant program to drive regionalization and other efficiency initiatives as well as a performance
  management, accountability and transparency program for local government.
- A task force will be established to develop a rationale for the distribution of additional dollars that may be
  appropriated in the future based on elements of the work of the Hamill-Higgins 2006 Municipal Finance
  Task Force (Partnership Aid proposal) and the work of the Federal Reserve which take into account a
  municipality's economic and financial capacity. This task force will be charged with developing a new
  formula that also incentivizes performance results and best practices.

#### Additional Initiatives for Fiscal Year 2012

The Administration's approach to fiscal year 2012 includes additional tools to support municipalities in managing through this fiscal crisis and beyond, including:

- Expansion of the local property tax base by closing the loophole on telecommunications equipment exemption. (Estimated revenue: \$26 million.)
- Establishing a \$9.7 million Regionalization and Efficiency Incentive Grant Program to provide financial support for one-time or transition costs related to regionalization and other efficiency initiatives, with allowable applicants to include municipalities or regional planning agencies, councils of governments or counties serving as the administrative or fiscal agent on behalf of municipalities. The new fiscal reality demands that we invest in and incentivize innovation among local governments to find new and more efficient ways to delivery local services.
- \$300,000 for the development of a program to enhance performance management, accountability, and transparency for local governments. This initiative will be overseen by municipal officials and administration officials with the support of the Collins Center for Public Management at the University of Massachusetts Boston. The goal is to develop a set of common accountability and performance measures that can be adopted by all municipalities and to determine how to provide the necessary support and tools to municipalities, including education, training, standardized software and reporting, and technical assistance to municipalities to participate in the program.
- Establishing a Municipal Procurement Program within the state Operational Services Division to create statewide contracts specifically needed by cities and towns that will leverage purchasing power and save money.
- Filed a new pension reform initiative providing for a comprehensive overhaul of the pension system that would ensure the long-term sustainability and credibility of the system and save communities an estimated \$2 billion over 30 years in pension costs and an estimated \$1 billion in reduced retiree health benefit costs for new employees over the next 30 years.

#### FY2008 versus FY2012: Local Aid and Opportunities for Cost Savings and Revenues (in millions)

UNRESTRICTED GENERAL GOVERNMENT AID (UGGA) REDUCTION FY08-1FY12	(\$2480 <del>(</del> 3))
ENACTED OPPORTUNITIES FOR COST SAVINGS AND REVENUES	\$397.2
Local pension funding relief	\$200.0
Join GIC (first year savings reported)*	\$44.0
Local option meals tax	\$97.3
Increased Ch.90 Local Road Program Funding by \$5M in FY11	\$5.0
Eliminated exemption on telecommunications poles and wires	\$26.0
Local option room occupancy tax PROPOSED OPPORTUNITIES FOR COST SAVINGS AND REVENUES	\$24.9 <b>\$187.8</b>
New municipal health plan design proposal (first year savings)**	\$94.0
Increase Ch.90 Local Road Program Funding for FY12	\$45.0
Eliminate exemption on telecommunications machinery	\$26.0
Transfer retirees into Medicare***	\$22.5
Electronic posting of procurement notices	\$0.3
TOTAL OF ENACTED AND PROPOSED SOLUTIONS:	\$585.0
Value of opportunities for cities and towns even after accounting for local aid reduction:	\$104.1

<sup>\*</sup> Based on savings reported by municipalities who have joined GIC.

<sup>\*\*\*</sup>Estimated saving's range \$15M - \$30M for municipalities not currently in Medicare,

ADDITIONAL REVENUE AND GOST SAVINGS INTIATIMES FOR MU	Moralties	
Chapter 70: Increased state funding over FY08		\$265.8
Filed new pension reform (\$2B) and OPEB (\$1B) initiatives:	,	\$3B over 30 years

<sup>\*\*</sup> ANF adjustment of MTF estimate for municipalities who have not joined GIC.

#### Governoje Plonoseo B/2012 Eunojno ov Selegi Aggunie Chapter 90 Chapter 90 Municipality Chapter 70 Unrestricted General Chapter 90 Municipality Chapter 70 Unrestricted General Municipality Chapter 70 Unrestricted General Local Road Program Government Aid Local Road Program\* Government Ald Local Road Program Government Aid Abinaton 7,244,034 1,543,567 386.444 Chicopee 53,628,470 9,035,592 1,225,542 Hancock 190,460 44,301 69,466 1,662,196 5,188,231 1.097,608 675,260 Chilmark 2,943 68,046 Hanover 5,967,516 511,739 Acton 1,749,835 1.004.818 308 480 Acushnet 6,039,807 1,189,719 318 922 Clarkshum 285 445 76,177 Hanson 31,588 Adams 1,837,004 298,313 Clinton 10,497,286 1.847,116 335,245 Hardwick 365,295 370,503 Agawam 17,494,998 2.890.703 840 327 Cobasset 1,659,487 403.698 215,684 Harvard-1,718,626 1,162,031 312,571 Alford 73,011 Colrain 226,462 330,259 Harwich 1,735,977 337,990 706,450 11.011 1.998.997 910,291 694,173 753,311 244,835 253,029 Amesbury 8.422.786 1,526,501 410.748 Concord Hatfield 5,813,638 6,605,976 817,800 592,554 140,234 271,379 Haverhill 35,966,744 7,711,930 1,490,342 Amherst Conway Andover 6,928,057 1,402,081 1,371,234 Cummington 73,684 65,458 206,484 Hawley 28,250 33,958 182,168 Arlington 6,880,580 5,952,940 786,449 Dalton 212,902 892,749 229,972 Heath 65,651 - 215.256 5.553.035 1,238,357 729.992 Ashbumham 0 623 876 348.317 Danvers 4.269.013 2.234.836 911.136 Hingham 1,978,014 1,155,803 Hinsdale 104,683 174,710 158 898 Ashby 343.578 230,988 Dartmouth 8.983.576 93,413 145,672 2,565,951 677,893 Holbrook 4,597,787 1,157,772 239,357 Ashtield 301.095 Dedham 3,651,265 1,500,208 Ashland 4,877,035 1.061,106 456.614 Deerfield 1,026,593 376,874 401,620 Holden ' 585,786 890.143 Holland 158.375 Athol 2.077 367 506,254 Dennis 427.332 760.238 159,618 Holliston 1.215.118 506,274 Attleboro 28.992.951 4.476.414 1.201.072 Dinhlon 0 606,730 284.356 6.546.693 1,343,805 601,319 8,368,517 572,620 Holyoke 67,536,867 7.969.057 1.068,753 Aubum 6,495,648 Douglas 359,939 Avon 816,707 543,847 188,435 Dover 601,536 150,941 284,565 Hopedale 5,815,295 511,659 175,754 616,393 264,744 594,009 279,702 17,721,840 2,749,229 788,141 Hopkinton 5,472,035 615,111 Aver Dracut 353,458 Bacostoble 7,184,728 1,650,493 2,092,779 Dudley 0 1,401,958 420,461 Hubbardston 14.817 364,605 Barre 7.483 705.700 445.902 Dunstable 4.392 192,992 179,619 Hudson 9,208,854 1.564.697 583,869 1 662 898 292.079 Becket 76.563 71,258 249,995. Duxbury 4,387,890 695 530 545,171 Hull 3.610.471 2,806,434 900,733 610,469 East Bridgewater 10,108,452 1,174,518 377,871 **Huntington** 214.868 270.427 167,267 Bedford 1,259,557 446,944 Belchertown 13,251,261 1,335,093 607,827 East Brooklield 75,665 227,567 96,822 Ipswich 2,559,500 8,028,300 9,130,786 571,693 Kingston 4.014.844 753,151 425,751 Bellinoham 1.331.436 506,006 East Longmeadow 1,135,782 642,026 1,771,704 531.147 315,916 116,902 259,788 Lakeville 49,190 368,548 **Belmont** 5.571,323 Eastham Berkley 2.205.513 485,519 750.048 311,794 3 805 913 477,426 262,037 Easthampton 7.568 672 Lancaster 799,588 270,670 Berlin 500,103 158,198 192,953 Easton 9,192,536 1,718,309 725,493 Lanesborough 230.948 145,883,335 15,406,602 1,254,165 Remardston 11.308 228,218 186:382 Eduartown 422,688 52,267 249,037 Lawrence 49,508 1.918.169 488,670 301.209 Boverty 6,730,266 4,582,242 1.035.555 Earemont 157 281 Lee 1,362,409 Billerica 17,375,576 4.569,149 1.273.607 408,645 52,739 83,343 Leicester 9,381,227 431,777 Ervina 1.131.215 418.241 304.801 Rlackstone 84.251 1,074,007 235,250 192,114 135,686 rous? Essex 42,993,143 41,456,131 4,490,816 Blandford 42,726 99,633 263,531 Everett 5.420.954 637,291 Leominster 1.120.753 Bollen 154,921 287.802 Fairhaven 7.217.965 1.769,396 511,142 1.everett 267,006 140,059 151,790 148,660,757 93,795,275 18,698,842 Lexington 7,051,517 1,202,550 930,547 Roston 205,414,453 14 349 055 Fatt River 2,030,187 1,087,838 64,606 148,447 4,684,058 1,150,250 604,696 Falmouth 4,846,696 1,301,605 Leyden Bourne 1,294,018 197.930 216.938 Filchbure 40.477.603 6.696,216 1.136,797 Lincoln 718,511 534.185 284,926 Boxhorough 557,764 368,835 Boxford 1.534.312 381,442 425.981 Florida 529,427 39.056 164 733 Littleton 3.503 626 Boylston 430,543 268,772 207,558 Fexberough 8,348,710 1,168,759 560,515 Longmeadow 4,109,266 1,096,268 488.772 19,764,069 12,154,000 4,490,072 988,328 22,024,861 7,805,597 1,908,495 Lowell 121,658,718 1,858,998 Braintree Framingham 13,097,378 Brewsler 887.884 309.819 334,496 Franklin 26.857,636 1,938,859 919,450 Ludlow 2,397,042 711,803 4,522,545 829,777 Bridgewater 36,107 2.857.894 709.933 Freetown 353,070 745,088 405,052 Lunenburg 425.541 118.211.280 17.568.191 1.491.423 Brimfield 1 175 223 305 924 287 052 Garriner 18,037,844 3,325,039 615,498 Lvnn **Brockton** 139,582,640. 16,429,406 2,057,280 Aquinnah 1,833 36,501 Lynnfield 3,799,686 816.068 416,344 5,095,019 562,104 Malden 44,091,112 9,844,375 929,718 Brooktield 1,303,088 387,422 169,060 Georgetown 293,468 174,499 153,373 Brookline 6.932.850 4,981,754 928,991 Gill 190,859 152,302 Manchester n 17,873,614 189,861 Gloucester 5,755,585 3,133,846 658,749 Mansfield 1,750,267 755,422 Buckland 240,260 5 124 986 2.054.906 1.023.789 62,773 110,700 Marblehead 4.548.961 893,530 462,781 Budington Goshen 96.111 431,669 177.050 179,431 Cambridge 8,643,123 16,856,874 2,574,372 Gosnold 16.414 1.646 9.487 Marion Canton 3.838,238 1 682 666 784,078 Grafton 8.559,644 1,226,876 493,204 Marlborough 14,405,503 4,271,401 1,149,912 13,567,053 1,699,837 Carlisle 790,228 172,130 261,490 Granby 4.455.570 692,822 278.832 Marshfield 754,922 611,855 4,200,511 288,692 Carver 9,573,059 1,146,273 434,367 Granville 1,247,466 125,803 271.379 Mashnee Mattapoisett 318.023 234.350 Charlemont 61 250 137 157 187.010 Great Barrington 595,495 434 882 526,956 Charlton 21,176 1,136,799 624,346 Greenfield 9,957,403 2,491,144 658,096 Maynard 3,534,280 1,232,737 271,952 5,620,214 1.137,437 Chatham 648,563 118,090 357,849 Groton 3.201 607.821 507.956 Medfield 405.008 9.880,853 3.982.596 Medford 10.836,793 9.517,872 964,699 Chelmsford 1,177,018 Groveland Ω 571.169 215,047 Hadley Chelsea 52,753,467 6.444.403 579.988 733,207 356,121 364,348 Medway 9.898,504 957,302 410.629 298 092 482,025 206,933 260 627 Melrose 7.323.565 4.024.121 542 280 Cheshire Hallfax 2,645,042 712,283 Chester 125,551 141,268 242,640 Hamilton 527,184 254,017 Mendon 24,883 320,659 267,858

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185,523

Chesterfield

121.562

108.334

223,143

Hampden

Municipality	Chapter 70	Unrestricted General Government Ald	Chapter 98 Local Road Program*	Municipality	Chapter 70	Unrestricted General Government Aid	Chaptor 90 . Local Road Program*	Municipality	Chapter 70	Unrestricted General Government Aid	Chapter 90 Local Road Program
Melhuen	38,823,822	4,266,346	1,182,989	Princeton	0	232,324	348,793	Tyngsborough	5,960,249	758,313	356,065
Middleborough	17,008,329	1,934,578	858,290	Provincetown	258,041	108,536	145,924	Tyringham	35,721	9,963	104,972
Middlelield	18,050	41,714	157,810	Quincy	20,959,018	14,983,027	1,947,608	Upton	12,582	417,765	308,418
Middleton	1,483,356	429,332	293,316	Randolph	11,895,024	4,078,589	684,073	Uxbridge	8,948,989	1,079,683	473,793
Milford	16,702,939	2,396,675	808,804	Raynham	0	892,264	475,669	Wakelield	4,794,886	2,643,470	687,282
Millbury	6,566,950	1,389,477	430,249	Reading	9,488,181	2,543,818	593,943	Wales	725,004	185,338	108,637
Millis	4,248,061	821,522	279,685	Rehoboth	0	817;945	609,025	Walpole	7,106,855	1,999,825	755,652
Millville	58,499	319,617	100,652	Revere	40,735,334	8,071;697	774,120	Waltham	7,068,165	7,535,082	1,567,681
Millon	5,504,287	2,521,257	619,229	Richmond	330,519	84,892	171,828	Ware	8,103,542	1,354,696	444,087
Monroe	79,784	14,428	67,850	Rochester	1,705,807	333,266	305,901	Wareham	12,225,154	1,552,495	735,282
Vonsan	7,259,850	1,024,283	476,271	Rockland	10,022,160	2,074,337	414,483	Warren	0	709,926	291,503
Vontague	0	1,124,542	509,580	Rockport	1,271,798	343,349	204,820	Warwick	0	99,794	230,382
Vonterey	0	36,279	200,676	Rowe	67,651	3,091	147,665	Washington	11,237	74,114	171,671
Montgomery	21,042	68,097	127,748	Rowley	0	423,746	227,056	Waterlown	3,234,244	5,233,952	756,574
Vount Washington	32,776	23,522	71,628	Royalston	0	141,068	290,557	Wayland	3,144,868	709,290	477,605
Nahant Nantucket Natick Needham New Ashford	440,741 1,334,173 7,062,013 6,991,720 179,597	296,479 62,171 2,990,066 1,369,789 15,938	96,256 668,781 1,018,958 921,275 44,378	Russell Rutland Satem Satisbury Sandisfield	168,465 0 18,522,267 0 0	-193,796 725,867 5,412,881 495,790 27,191	104,190 357,487 860,943 233,279 334,779	Webster Wellesley Wellfleet Wendell Wenham	9,554,369 7,202,028 146,323 0	1,942,812 1,016,492 45,864 136,751 336,112	487,538 836,022 259,169 195,210 156,296
New Bedford	111,804,538	18,050,411	2,139,453	Sandwich	6,376,393	884,410	798,164	West Boylston West Bridgewater West Brookfield West Newbury West Springfield	2,804,550	625,194	295,326
New Braintree	0	103,584	209,530	Saugus	3,888,392	2,878,748	612,946		2,441,892	513,118	313,584
New Marlborough	0	45,953	351,466	Savoy	499,039	90,917	202,357		201,348	382,187	237,568
New Salem	0	81,413	150,829	Scituate	4,832,136	1,578,512	565,619		0	232,501	219,624
Newbury	0	406,371	269,434	Seekonk	4,272,118	965,577	577,303		18,857,776	2,812,239	885,542
Newburyport	3,143,161	2,001,229	524,475	Sharon	6,562,832	1,098,429	584,162	West Stockbridge	0	76,294	155,737
Newton	13,504,221	4,611,231	2,286,899	Sheffield	0	191,163	371,444	West Tisbury	0	145,748	83,283
Norfolk	3,234,875	752,484	383,148	Shelburne	4,663	205,203 .	223,391	Westborough	4,206,047	909,295	816,625
North Adams	13,418,958	3,481,174	462,923	Sherborn	499,848	169,965	258,974	Westfield	32,546,677	4,939,735	1,224,796
North Andover	6,124,740	1,608,071	778,469	Shirley	0	1,029,497	246,409	Westford	15,861,400	1,667,573	875,821
North Alleborough	19,528,781	2,257,483.	741,338	Shrewsbury	18,511,623	2,185,815	961,349	Westhampton Westminster Weston Westport Westwood	442,420	113,705	189,587
North Brookfield	4,129,763	625,244	318,590	Shutesbury	571,885	,133,065	137,617		0	513,668	418,823
North Reading	6,459,260	1,393,231	477,612	Somerset	4,104,261	1,203,502	514,150		2,419,859	293,515	472,538
Northampton	6,843,064	3,448,824	1,035,336	Somerville	19,108,128	19,770,620	1,142,676		4,154,597	954,650	625,383
Northborough	3,311,175	875,253	474,025	South Hadley	7,546,619	2,049,338	518,353		3,777,085	572,463	537,891
Northbridge	14,034,106	1,656.314	466,277	Southampton	2,425,096	499,982	315,822	Weymouth	25,510,253	6,842,039	1,149,903
Northfield	0	283,498	293,283	Southborough	2,654,636	343,199	431,595	Whately	236,718	105,305	151,178
Norton	12,147,905	1,630,853	558,244	Southbridge	17,230,163	2,760,518	497,541	Whitman	112,364	1,900,068	326,746
Norwell	3,008,400	841,158	447,054	Southwick	0	989,791	366,694	Wilbraham	0	1,148,402	551,613
Norwood	4,808,800	3,649,810	874,103	Spencer	8,131	1,774,784	501,214	Williamsburg	415,779	237,562	191,094
Oak Bluffs Oakham Orange Orleans Olis	613,641 0 5,117,899 237,642 0	57,066 150,544 1,268,097 134,783 28,541	197,341 188,371 425,600 306,401 180,303	Springlield Sterling Stockbridge Stoneham Stoughton	275,403,995 0 0 3,327,888 12,860,747	29,705,191 543,998 78,217 2,916,235 2,512,733	3,613,845 421,762 205,896 508,593 782,908	Williamstown Wilmington Winchendon Winchester Windsor Winthrop	895,366 10,186,107 11,115,275 6,241,118 47,361 5,157,850	749,163 1,951,163 1,320,096 1,160,984 81,486 3,307,962	318,721 772,277 449,241 542,692 256,775 288,805
Oxford	9,764,153	1,613,477	501,279	Slow	0	330,325	272,263	Woburn Worcester Worthington Wrentham Yarmouth	6,256,312	4,697,651	1,249,842
Palmer	10,519,240	1,573,636	500,160	Sturbridge	2,351,516	607,924	427,484		201,135,279	32,608,533	4,081,326
Paxion	0	424,607	194,263	Sudbury	4,206,945	1,098,406	771,408		49,000	98,563	243,629
Peabody	18,663,598	5,664,152	1,264,683	Sunderland	826,903	396,605	192,523		3,536,923	731,568	423,801
Pelham	216,311	124,902	102,472	Sutton	5,102,475	612,529	444,463		4,574	990,716	896,371
Pembroke Pepperell Peru Pelersham Phillipston	12,794,990 0· 73,500 418,743 0	1,319,012 1,171,128 89,614 89,957 144,740	535,540 419,293 147,833 259,231 192,104	Swampscott Swansea Taunton Templeton Tewksbury	2,564,463 4,715,991 45,565,026 0 12,317,499	1,015,680 1,473,767 6,599,741 1,094,201 2,183,935	310,464 576,902 1,405,551 341,408 880,194	Devens.	308,588 to to be updated wb	O on new census data ava	
Pittsfield Plainfield Plainville Plymouth Plympton	36,754,052 51,024 2,519,174 21,778,007 586,871	6,774,785 39,366 595,290 3,074,658 186,155	1,419,592 196,251 271,478 1,434,848 161,524	Tishury Tolland Topstield Townsend Truro	380,594 0 1,025,939 0 245,466	76,942 14,503 481,291 1,031,249 23,606	148,277 164,969 267,946 434,941 176,700	Municipal total Regional total State total	3,359,031,637 631,487,700 3,990,519,337	833,980,293	200,009,008
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gional School District	Chapter 70	Regional School District	Chapter 70	Regional School District	Chapter 70		]
orthampton Smith ston Boxborough jams Cheshire nherst Pelham shburnham Westminster	885,640 6,969,133 9,835,636 9,169,067 9,935,704	Gill Montague Greater Fall River Greater Lawrence Greater Lowell Greater New Bedford	5,967,929 13,916,182 19,868,513 21,734,894 22,674,551	Northern Berkshire Old Colony Old Rochester Pathfinder Pentucket	4,195,758 3,159,799 1,959,917 4,923,562 12,521,127		
sabet Valley not Royalston er Shirtey rkshire Hills rlin Boylston	3,066,115 16,971,310 7,844,036 2,657,478 871,873	Groton Dunstable Hamilton Wenham Hampden Wilbraham Hampshire Hawlemont	10,278,973 3,252,691 11,105,799 3,082,948 603,737	Pioneer Quabbin Quaboag Raiph C Mahar Shawsheen Valley	3,971,891 16,073,093 8,393,766 5,254,840 5,600,595		-
ockstone Millville ockstone Valley De Hills Ogewater Raynham stol County	10,511,449 7,614,352 3,819,759 20,050,371 2,949,242	King Philip Lincoln Sudbury Manchester Essex Marthas Vineyard Masconomet	7,025,455 2,513,855 2,106,931 2,691,760 4,686,999	Silver Lake Somerset Berkley South Middlesex South Shore Southeastern	6,927,073 3,120,169 2,652,751 3,614,091 12,628,459		-
stol Plymouth pe Cod ntral Berkshire esterfield Goshen ncord Carliste	9,760,991 2,020,767 8,335,894 716,930 1,786,194	Mendon Upton Minuteman Mohawk Trail Montachusett Mount Greylock	11,857,016 2,129,172 5,809,394 12,901,222 1,648,423	Southern Berkshire Southern Worcester Southwick Tolland Spencer East Brookfield Tantasqua	1,798,896 9,400,370 8,183,967 13,236,949 7,482,919		
nnis Yarmouth ihton Rehoboth ver Sherborn dley Charllon sex County	6.403,644 12.192,746 1.359,555 23.487,058 4,002,896	Namagansett Nashoba Nashoba Valley Nauset New Salem Wendell	9,607,394 6,128,165 3,097,434 3,204,119 621,347	Tri County Triten Upisland Upper Cape Cod Wachusett	5,198,118 8,111,651 781,612 2,848,175 22,389,331	·	
mington River nklin County elown Lakeville ntier eway	384,305 3,266,850 10,359,748 2,704,790 5,553,533	Norfolk County North Middlesex North Shore Northboro Southboro Northeast Metropolitan	1,028,147 19,505,168 1,530,490 2,721,210 7,985,401	Whitman Hanson Whittier Regional total	23,464,624 6,819,812 691 <sub>,</sub> 487,700		



#### DEVAL L. PATRICK GOVERNOR

#### OFFICE OF THE GOVERNOR

### COMMONWEALTH OF MASSACHUSETTS

State House • Boston, MA 02133 (617) 725-4000

TIMOTHY P. MURRAY

January 21, 2011

To the Honorable Senate and House of Representatives:

I am filing for your consideration a bill entitled "An Act Further Strengthening the Commonwealth's Partnership with its Municipalities."

This legislation provides cities and towns with additional tools they need to respond to the present fiscal challenges by managing their limited resources more efficiently.

First, the bill requires that, in time for fiscal year 2012, every municipality must either join the Group Insurance Commission or have a health insurance plan in place that will provide equivalent savings. Labor will have a meaningful role in developing this plan.

Second, this legislation requires every city or town to move its eligible retirees into Medicare. These two measures will save our communities over \$120 million.

Finally, this bill will remove the archaic property tax exemption for telecommunications equipment. This step is worth an additional \$26 million for cities and towns.

These measures will help cities and towns weather the present fiscal downturn, save hundreds of millions of dollars over time, and take significant pressure off property taxes now and in the future.

In order to assure that municipalities have sufficient time to secure new health insurance plans through the Group Insurance

Commission or otherwise, to enroll employees and their families in time for fiscal year 2012, and to meet the March 31 Medicare enrollment deadline for their eligible retirees, it is imperative to enact this legislation as soon as possible and with an emergency preamble. I therefore urge your prompt passage of this legislation.

Sincerely,



# The Commonwealth of Massachusetts

IN THE YEAR TWO THOUSAND AND ELEVEN

AN ACT

FURTHER

STRENGTHING

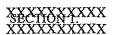
THE

COMMONWEALTH'S

PARTNERSHIP WITH ITS MUNICIPALITIES.

Whereas, The deferred operation of this act would tend to defeat its purpose, which is forthwith to strengthen the commonwealth's partnership with its municipalities in the present fiscal emergency, therefore it is hereby declared to be an emergency law, necessary for the immediate preservation of the public convenience.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:



#### TRANSFER OF ELIGIBLE MUNICIPAL RETIREES INTO MEDICARE

SECTION 1. Section 18 of chapter 32B of the General Laws is hereby repealed.

SECTION 2. Said chapter 32B of the General Laws is hereby amended by striking out section 18A, and inserting in place thereof the following section:-

Section 18B. (a) All retirees, their spouses and dependents insured or eligible to be insured under this chapter, if enrolled in Medicare Part A at no cost to the retiree, spouse or dependents or eligible for coverage thereunder at no cost to the retiree, spouse or dependents, shall be required to transfer to a Medicare health plan offered by the governmental unit under section 11C or section 16, if the benefits

NOTE. — Use ONE side of paper ONLY. DOUBLE SPACE. Insert additional leaves, if necessary.

under the plan and Medicare Part A and Part B together shall be of comparable actuarial value to those under the retiree's existing coverage, but a retiree or spouse who has a dependent who is not enrolled or eligible to be enrolled in Medicare Part A at no cost shall not be required to transfer to a Medicare health plan if a transfer requires the retiree or spouse to continue the existing family coverage for the dependent in a plan other than a Medicare health plan offered by the governmental unit.

- (b) Each retiree shall provide the governmental unit, in such form as the governmental unit shall prescribe, such information as is necessary to transfer to a Medicare health plan. If a retiree does not submit the information required, he shall no longer be eligible for his existing health coverage. The governmental unit may from time to time request from a retiree, a retiree's spouse or a retiree's dependent, proof, certified by the federal government, of eligibility or ineligibility for Medicare Part A and Part B coverage.
- (c) The governmental unit shall pay any Medicare Part B premium penalty assessed by the federal government on the retiree, spouse or dependent as a result of enrollment in Medicare Part B at the time of transfer.

#### REPEAL TELECOMMUNICATIONS MACHINERY EXEMPTION

SECTION 3. Section 5 of chapter 59 of the General Laws, as appearing in the 2008 Official Edition, is hereby amended by inserting after the word "than", in line 230, the following words:- a telephone or telegraph corporation taxed under section 52A of chapter 63 or.

SECTION 4. Said section 5 of said chapter 59, as so appearing, is hereby further amended by inserting after the words "two A", in line 233, the following words:-, other than a telephone or telegraph corporation,.

SECTION 5. Clause Sixteenth of said section 5 of said chapter 59 is hereby further amended by striking out paragraph (2), inserted by section 2 of chapter 173 of the acts of 2008, and inserting in place thereof the following paragraph:-

(2) In the case of (a) a business corporation subject to tax under section 39 of chapter 63 that is not a manufacturing corporation, or (b) a telephone or telegraph corporation subject to tax under section 52A of chapter 63, all property owned by the corporation other than the following:- real estate, poles, underground conduits, wires and pipes, and machinery used in the conduct of the business, which term, as used in this clause, shall not be considered to include stock in trade or any personal property directly used in connection with dry cleaning or laundering processes or in the refrigeration of goods or in the air-conditioning of premises or in any purchasing, selling, accounting or administrative function. Notwithstanding the preceding sentence, a telephone or telegraph corporation shall be subject to property tax assessment on machinery used in the conduct of its business and leased to it by a corporation that is not a telephone or telegraph corporation.

#### MUNICIPAL HEALTH INSURANCE

SECTION 6. (a) Each municipality shall provide health insurance coverage to its subscribers either through the group insurance commission or through other means with benefits of comparable actuarial value to those provided by the group insurance commission.

- (b) Notwithstanding chapter 32B of the General Laws or any other general or special law to the contrary, if a municipality's health insurance benefits do not comply with subsection (a), the chief executive of the municipality shall give notice to its public employee committee, established or which shall be established under section 19 of said chapter 32B, of its intention to enter into negotiations to provide health insurance coverage to its subscribers and to enter into a written agreement within a period prescribed by regulations to provide such coverage.
- (c) If no agreement is reached within the prescribed period, the municipality shall transfer its subscribers to the group insurance commission or provide health insurance coverage to its subscribers in a manner prescribed by regulations and which complies with subsection (a).
- (d) The secretary of administration and finance, in consultation with the secretary of labor and workforce development, shall adopt regulations to carry out this section, including but not limited to regulations defining comparable actuarial value, setting forth deadlines for prompt and reasonable compliance with this section to ensure compliant coverage in fiscal year 2012, detailing the procedure by which the municipality shall provide health insurance coverage under this section, and determining the extent to which reduced costs to the municipality resulting from adoption of coverage under this section shall be shared with the municipality's empl oyees.



#### DeLeo re-elected speaker, eyes gambling bill, muni health reforms

By Kyle Cheney/STATE HOUSE NEWS SERVI CE State House News Service

Posted Jan 07, 2011 @ 05:13 PM

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Boston — Speaker Robert DeLeo promised to revisit expanded gambling legislation, foreshadowed a budget that includes no new taxes, and pledged to tackle municipal health insurance reforms as he took the gavel Wednesday for his second term atop the House.

The Winthrop Democrat was re-elected by his colleagues on a party line vote of 128-31.

DeLeo, who won re-election as speaker nearly two years after he took the gavel from House Speaker Salvatore DiMasi — who was later indicted on corruption charges — said he favors for cing cities and towns to join the state's Group Insurance Commission, a program that insures hundreds of thousands of state retirees and workers and their dependents.

"The reality is that municipal employee health insurance is a budget-buster which puts untenable strain on municipal services.

Unless cities and towns can find health insurance at the same or lower cost than the GIC, we should force them to join — bringing them under the more efficient and cost effective state system," he said. "This will translate in to immediate cost savings for cities and towns while preserving an acceptable standard of quality health care for our public servants at the local level."

DeLeo said bringing municipalities into the GIC could help leverage lower prices for all members and would be similar to efforts to push municipalities into the state pension system. He also promised broader health care cost control efforts, dovetailing with Senate President Therese Murray's call to do so.

Describing a "blue-collar depression," DeLeo said "the most immediate source" of jobs and "long-term revenue" for local aid would come from expanded gambling.

"I will work closely with Governor Patrick and Senate President Murray to devise a gaming plan which can provide much needed jobs," he said.

Differences over expanded gambling details, largely between DeLeo and Patrick, last session derailed casino and racetrack slot bills that had made it all the way to the governor's desk.

DeLeo promised to prioritize "consistency in our tax laws" for business and he promised that he would not support any new taxes in the budget the House files in April. He also indicated he would protect existing tax credits for businesses.

"We have seen examples recently where even talk about capping tax credits has reduced investment in affected industries," he said.

"Remember, our support for the film tax credit has made Massachusetts attra ctive to filmmakers and preserved and created jobs. I will do my part to maintain stability in the current corporate tax structure so that businesses know where they stand and can plan for the future."

Like Murray, DeLeo heaped praise on the University of Massachus etts system but he also promised to "not forget" community

"Instead, we would be smart to lean on them more than ever to provide real opportunity to our fellow citizens experiencing unexpected professional challenges," he said.

DeLeo described legislative pushes to overhaul ethics, pension, transportation and education laws as the hallmarks of the last two years. He also alluded to questions about patronage in state government, vowing to ensure that state employees are qualified for their jobs

"I want to emphasize that this session we will also do our part to ensure that all state agencies operate transparently and with the highest professional standards," he said. "We will make clear that all public servants must not only be qualified for their jobs, they must be the most qualified people for their jobs. And we will also ensure that state hi ring authorities understand that we expect that they will serve but one master, the taxpaying public."

DeLeo's preceessor, former Speaker Salvatore DiMasi, whose public corruption trial may unfold this spring, was on hand Wednesday for the opening House session, seated at the front of the House chamber alongside former House Speakers Thomas Finneran, Charles Flaherty and David Bartley.

Although former speakers typically visit the State House for the opening of a new session, DiMasi faced an audience of several newly sworn in lawmakers who ran against corruption and Beacon Hill and frequently invoked his name. DiMasi also encountered old friends, like new House Dean Angelo Scaccia who gave DiMasi full credit for the state's 2006 health care law and called him "brilliant."

The House, two years ago, voted to reelect DiMasi as speaker, a month before he stepped down under a cloud. DeLeo assumed the

speakership for the remainder of the term and is now entering his first full term as the leader of the House.

DiMasi has visited the State House infrequently since his indictment in connection with charges that he helped steer contracts to favored vendors and benefitted financially from the scheme. DiMasi says he is not guilty of the charges brought by federal prosecutors,

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# In a turnabout, governor breaks with unions on health care plans

By Sean Murphy
Globe Staff / January 22, 2011

For much of his first term, Governor Deval Patrick helped protect public employee unions from dramatic increases in their members' health care insurance costs.

No more.

Yesterday, Patrick joined House Speaker Robert A. DeLeo in calling for a significant curtailing of organized labor's influence over the health care plans of municipal employees, retirees, and elected officials, proposing that cities and towns receive far greater power to enact major changes without union assent.

The governor's proposal, as part of his budget plan for next fiscal year, represents a momentous shift in the political landscape, as labor unions, state leaders, and local officials tussle over how to rein the exorbitant costs of the often-generous insurance plans. Patrick's proposal aligns him with Mayor Thomas M. Menino of Boston and others who have pushed for public employees to pay a greater share of their health care costs.

"It's a pretty bold move and one that I strongly support," said Jay Ash, Chelsea's city manager.

For many years, public employees have enjoyed health care plans that paid as much 90 percent of their premiums, with copayments for office visits as low as \$5. But with the rapid escalation of health care costs since 2000, municipalities have devoted an ever-greater share of their budgets — in some cases 20 percent — to insuring workers, retirees, and some elected officials.

Four years ago, Patrick signed a bill that gave cities and towns the option of joining the state Group Insurance Commission, a larger and more flexible plan that gives local public employee unions no say over premiums, copays, and other details.

But that measure, which Patrick used to promise municipalities a "new partnership with state government," failed to live up to expectations. Only 31 communities and regional government bodies, such as regional school districts, joined the GIC, and none has this year, in the face of strong union opposition.

The law that Patrick embraced in 2007 gave public employee unions the power to block migration into the GIC by requiring at least 70 percent of a committee of local union representatives to sign on. And with higher health care costs a near certainty for anyone in the GIC, few unions took the plunge.

Now, Patrick wants to strip unions of what has proven to be an effective veto power. Under his proposal, public employee unions must willingly join the GIC or negotiate with municipal officials to arrive at a local plan that would be similar in cost for employees, retirees, and elected officials, and thus cheaper for cities and towns.

Compared with municipalities, the GIC historically experienced lower cost increases. One factor was its size. It is the largest group insurer in the state, representing 300,000 people, which gives it greater bargaining power with providers. But its ability to increase employee copays and deductibles without union negotiations has also allowed the commission to shift some costs to plan participants.

Patrick's proposal goes much further than he said he was willing to go during last fall's campaign for governor, when Republican opponent Charles D. Baker accused him of failing to stand up to unions, even as communities were suffering under the weight of health care costs.

"The governor is saying municipalities must have reasonable benefit packages," Jay Gonzalez, Patrick's secretary of administration and finance, said in an interview.

Patrick's change of heart comes two weeks after DeLeo, an ally of organized labor, took a surprising turn himself by opening the new legislative session with a call to force all cities and towns into the GIC, with or without union support.

"Our current fiscal climate demands that we move in this direction," DeLeo said. "I can no longer permit our residents to suffer because we are so slow to progress in this area."

One big question mark now is Senate President Therese Murray, who has admonished municipalities for coming to the state for help after having agreed to the generous benefit packages. Yesterday, Murray said little, releasing a brief statement that said only that she looked forward to reviewing what Patrick proposed.

"The governor's plan will bring plenty of interest, and I look forward to receiving the full details of his proposal," she said.

Leaders of public employee unions have taken the position in this debate that any changes ought to be settled at the bargaining table. Employee benefits were won in collective bargaining and should only be taken away in negotiations, they say.

Unions were largely quiet on Patrick's proposal yesterday. Several labor leaders did not return calls or e-mails. Robert J. Haynes, president of the Massachusetts AFL-CIO, promised in a statement that unions "stand ready to be part of the solution," but called for preserving collective bargaining rights.

To be sure, Patrick's proposal to overhaul municipal health care is far from being law, as it must first be passed in the state House and Senate, where many lawmakers remain allied with labor. Last year, despite promises of action, a concerted effort to give cities and towns more authority ultimately died.

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# Patrick's health care proposal praised

By John Laidler

Globe Correspondent / January 27, 2011

Governor Deval Patrick's proposal to provide cities and towns relief from escalating health insurance costs is drawing a positive reception from officials in communities north of Boston.

The proposal would require cities and towns to bargain with unions to come up with a health plan equivalent in cost and value to the state health plan provided through the Group Insurance Commission. If no agreement is reached by July 1, the community would either have to move into the commission or could implement — without union agreement — a plan equivalent to it.

The plan, announced by Patrick last Friday at the Massachusetts Municipal Association's annual meeting, stops short of providing municipalities with the authority to design their health plans without union bargaining.

But some local officials, while cautioning that the details would still need to be fleshed out in legislation and regulations, said the proposal could give them the tools they need to rein in costs.

"What this proposal does is it forces a partnership between the municipal leadership and labor to meet the objective of achieving the same savings as the GIC. So it's bold," said Amesbury Mayor Thatcher W. Kezer 3d. "It's different from what I had expected, but I think it gives me the leverage I need to force something to happen in order to generate the savings."

"I think it's a very important step and I hope the Legislature moves quickly to adopt his proposal," said Salem Mayor Kimberley L. Driscoll. "It's talking about meaningful savings to cities and towns, and meaningful savings in the next fiscal year."

Currently, municipalities must secure union agreements to enter the Group Insurance Commission or make changes to the design of their health plan, a hurdle that many local officials say hampers them from reducing costs.

The state four years ago opened the way for municipalities to join the commission, but only a few have done so.

"I think giving [unions] a voice at the table but not a veto is the best approach." she said.

Robert J. Haynes, president of the Massachusetts AFL-CIO, said in a statement Friday, "Unions stand ready to be part of the solution to the health care cost crisis in which we all find ourselves. . . . The only way to ensure we are part of the solution is to guarantee that we have a voice and meaningful role in how cost savings are achieved. That voice and that role is called collective bargaining."

Revere Mayor Thomas G. Ambrosino supports the governor's plan.

"The governor has taken a bold and courageous step to address the inequities in health insurance for municipalities," he said in a prepared statement. "Under his proposal, cities like Revere will be able to revise their health insurance plans to be in line with plans offered by the [Group Insurance Commission].

While Melrose is already in the commission, Mayor Robert J. Dolan praised the initiative for the benefits he said it would offer communities statewide.

Dolan said even if the governor's plan takes effect, fiscal 2012 promises to be a rough year for cities and towns, which face significant local aid cuts.

The governor Friday announced his budget proposal would cut general aid by 7 percent, while increasing school aid and road funding. But Dolan said the health savings plan "sets us up for a stronger recovery" when times improve.

"Obviously, the devil is in the details, but I'm very optimistic about the attitude the governor expressed and that [House Speaker Robert A. DeLeo] has expressed," said Beverly Mayor William F. Scanlon Jr. DeLeo, a Winthrop Democrat, recently said he favored forcing municipalities to join the commission or to adopt similar plans.

Lowell city manager Bernard F. Lynch called the governor's plan "a very important step in giving us a good amount of ability to . . . manage these costs more effectively."

He said issues still to be settled include defining what constitutes a plan that is equivalent to the commission, and whether communities that realize health care savings would be required to provide new benefits to unions.

Gloucester Mayor Carolyn A. Kirk was less enthusiastic, saying she is "very skeptical about the governor's and the legislative attempts . . . to give us the plan design authority," given that past efforts have not succeeded.

Kirk said Gloucester is negotiating with its unions and its provider, Harvard Pilgrim Health Care, to develop a plan that can save the city money.

"If the governor's plan and the Legislature's plan can help, that's great, but I'm very skeptical," she said.

But Chelsea city manager Jay Ash applauded the initiative.

"I'm very excited the governor is continuing his commitment to cities and towns by helping us deal with the biggest budget-buster we face," he said.

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